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NOTICE OF MEETING

CABINET

TUESDAY 6 OCTOBER 2020 AT 12PM

VIRTUAL REMOTE MEETING

Telephone enquiries to Jane Di Dino 023 9283 4060

Email: jane.didino@portsmouthcc.gov.uk

Membership

Councillor Gerald Vernon-Jackson CBE (Chair)

Councillor Steve Pitt (Vice-Chair)

Councillor Dave Ashmore Councillor Lynne Stagg

Councillor Suzy Horton Councillor Matthew Winnington

Councillor Lee Hunt Councillor Hugh Mason Councillor Darren Sanders Councillor Chris Attwell

(NB This agenda should be retained for future reference with the minutes of this meeting).

Please note that the agenda, minutes and non-exempt reports are available to view online on the Portsmouth City Council website: www.portsmouth.gov.uk

Deputations

A written deputation stating which agenda item it refers to must be received by the Local Democracy officer named on the agenda by 12 noon two working days preceding the meeting. Any written deputation received by email will be sent to the members on the relevant decision making body and be referred to and be read out at the meeting.

<u>A G E N D A</u>

- 1 Apologies for Absence
- 2 Declarations of Interests
- 3 Record of Previous Decision Meeting 15 September 2020 (Pages 7 14)

A copy of the record of the previous decisions taken at Cabinet on 15 September 2020 are attached.

RECOMMENDED that the minutes be agreed.

4 Home Energy Support Service (Pages 15 - 22)

Purpose.

To set out the details of a service by which every household in the city will be able to access appropriate support with home energy efficiency and renewable technology. The service will encourage a greater uptake of energy efficiency measures in Portsmouth; lowering emissions and energy bills, as well as promoting the creation of low-carbon skills and employment in the area.

RECOMMENDED that:

- 1. The Cabinet agrees that reducing domestic energy consumption, and the resultant carbon emissions, should be encouraged within Portsmouth by widening the advice and support on offer to incorporate every household in the city.
- 2. The Cabinet approves the services detailed below, in sections 5 to 9 of this report, to be investigated and developed to strengthen the offer to non-fuel poor households.
- 3. The Cabinet instructs officers to build a business case to create a comprehensive service offer and methodology for directing support which is appropriate and tailored to every household in the city. The business case will consider the level of resourcing available through the PCC energy services team, and consider options to increase capacity; including the exploration of strategic partnerships to provide the comprehensive service and offer.
- 4. The Cabinet instructs officers to explore a programme for developing a local, highly-skilled workforce to deliver low-carbon, energy efficiency installations within the city.
- 5. The Cabinet instructs officers to explore the potential of financing the capital cost of low-carbon technologies for private housing tenures, through the provision of grants and loans.
- 6. A further report on progress be brought back to the Cabinet in January 2021.

5 Treasury Mangement Outturn Report 2019/20 (Pages 23 - 36)

<u>Purpose</u>

To inform members and the wider community of the Council's treasury management activities in 2019/20 and of the Council's treasury management position as at 31st March 2020.

RECOMMENDED that the actual prudential and treasury management indicators based on the unaudited accounts, as shown in Appendix B, be noted (an explanation of the prudential and treasury management indicators is contained in Appendix C).

6 EU Settlement Scheme (Pages 37 - 52)

Purpose

The purpose of this report is to update Cabinet on the EU Settlement Scheme and to provide updated data on the number of Portsmouth residents that have

applied for Settled Status or Pre-Settled Status.

RECOMMENDED that the Cabinet

- 1. Note that between 28/8/18 and 30/6/20, 12,070 people from Portsmouth had applied for Settled or Pre-Settled status. Nearly 6,200 of these applications had resulted in Settled Status being granted and nearly 5,000 in Pre-Settled Status being granted.
- 2. Agree that the City Council should use its digital and other communication channels to promote the importance to EU Citizens living in Portsmouth and / or working for the Council of applying for Settled Status or Pre-Settled Status before the end of June 2021

7 The Role of Member Champions (Pages 53 - 68)

Purpose

The purpose of this report is to provide Cabinet with information on the role of Member champions and to see whether Members wish to formally change or emphasise certain aspects of this role description.

RECOMMENDED that the Cabinet:

- 1. Note that there are currently 5 active Member champions
- 2. Note that the Standards Committee in 2010 previously agreed a protocol for Member champions which is still relevant today
- 3. Consider whether any change to this protocol is required and in particular whether there needs to be a different agreed process for selecting new Member champions
- 4. Agree that each Champion should do an annual report to Council on relevant activity over the last 12 months

8 Clean Air Zone - Consultation Feedback.

Purpose

This report provides an overview of the results of the recent public consultation that sought views on the operation of the charging Clean Air Zone (CAZ) in Portsmouth. In particular this report discusses the results relating to changes to the CAZ boundary.

Central Government has imposed a Ministerial Direction on the City Council to deliver a Class B charging CAZ (and other measures) to reduce levels of nitrogen dioxide to comply with at least the legal limit value in the shortest possible time1. Therefore the report explains how the consultation results will be used as part of the council's work to address the requirements of this direction.

The report explains how the data collected from the public consultation will be used to inform the final design of the CAZ and the production of Portsmouth's Local Air Quality Plan Final Business Case which must be submitted to central Government later this year.

RECOMMENDED that Cabinet:

1. Approve removal of Kingston Crescent and Fratton Road from the

- within CAZ boundary.
- 2. Approve reduction of the CAZ boundary to remove Fratton Roundabout and Holbrook Road Roundabout
- 3. Do not approve the reduction of the CAZ boundary to enable access to the Isle of Wight ferry terminal.
- 4. Approve the reduction of the CAZ boundary to fall south of Princess Royal Way.
- 5. Do not approve increasing the size of the CAZ to cover the whole of Portsea Island.
- 6. Delegate authority to the Cabinet Members for Traffic & Transport and Environment & Climate Change to approve minor changes to the CAZ boundary that may arise as a result of the detailed site surveys which are yet to be undertaken

The report that was marked as to follow and the appendices were published on 29 September except for appendix 1 which was published on 5 October.

9 Exclusion of Press and Public

"That, under the provisions of Section 100A of the Local Government Act, 1972 as amended by the Local Government (Access to Information) Act, 1985, the press and public be excluded for the consideration of the following item on the grounds that the report(s) contain information defined as exempt in Part 1 of Schedule 12A to the Local Government Act, 1972".

The public interest in maintaining the exemption must outweigh the public interest in disclosing the information.

Under the Local Authorities (Executive Arrangements) (Meetings and Access to Information) England Regulations 2012, regulation 5, the reasons for exemption of the listed item is shown below.

Members of the public may make representation as to why the item should be held in open session. A statement of the Council's response to representations received will be given at the meeting so that this can be taken into account when members decide whether or not to deal with the item under exempt business.

(NB The exempt/confidential committee papers on the agenda will contain information which is commercially, legally or personally sensitive and should not be divulged to third parties. Members are reminded of standing order restrictions on the disclosure of exempt information and are invited to return their exempt documentation to the Local Democracy Officer at the conclusion of the meeting for shredding.)

Item Paragraph

10 Tipner West Regeneration Programme - appendix 3 2.

Paragraph 3 - Information relating to the financial or business affairs of any particular person (including the authority holding that information).

10 Tipner Regeneration (Pages 69 - 106)

Purpose

- 1. To update members on the design and consultation work undertaken to date, noting feedback from residents and the market.
- 2. To obtain, "In Principle" member approval for the Tipner West scheme to be taken through to planning, and other consenting requirements, highlighting the planning route and the risks.
- 3. To obtain member approval for the expenditure required to obtain planning and other statutory consents for the scheme, subject to certain conditions.
- 4. To obtain member approval to complete the acquisition of land at the Tipner peninsular and 'other' compensatory land required to deliver the scheme.

RECOMMENDED that the Cabinet:

- 1. Notes the comments from the public consultation and market engagement.
- 2. Approve in principle the proposed design and mix of use types as noted in 3.6 and delegate to the Director of Regeneration progression of design works in line with these principles for the purposes of the necessary planning applications under the Town and Country Planning Act ('TCPA') and the Transport Works Act 1992 ('TWA') Order. Prior to submission, both applications are subject to the prior approval of the Full Council required in relation to promotion of applications and orders under the TWA.
- 3. Approve the release of up to £8m of funding from the city deal grant for the preparation of the TWA and TCPA applications, and any other necessary additional consents relating to the proposed Tipner development; funding to be released through a "gateway" process following the satisfactory achievement of the criteria set out in recommendation 2.1.4 below
- 4. The criteria to be achieved to enable the funding to be released is as follows and will require the approval of the S.151 Officer in consultation with the Director of Regeneration and the Cabinet Member with responsibility for the scheme:
- i) It is expenditure that is required to complete an Outline Business Case (required to lever in additional grant funding) or required to prepare the TWA, TCPA
- ii) Funding route(s) have been identified as being available to the Council (not necessarily confirmed) sufficient to substantially (95%) meet the overall gross development cost of the scheme i.e. any "viability gap" remains at less than 5%

- iii) That prior to the entering into each contract for spend, there is an evaluation that demonstrates that there remains reasonable expectation that any viability gap can be met in full from either additional external funding or modification to the scheme and that an evidence base can be provided to form that "reasonable expectation"
- iv) Delegates to the Assistant Director Property & Investment, in consultation with the Director of Finance and S.151 officer to negotiate and complete the acquisition of land at the Tipner peninsular and 'other' compensatory land but subject to a satisfactory financial appraisal and reasonable expectation of overall scheme viability with any acquisition costs to be funded from the City Deal Grant.

Agenda Item 3

CABINET

RECORD OF DECISIONS of the meeting of the Cabinet held remotely on Tuesday, 15 September at 12.00 pm

Present

Councillor Gerald Vernon-Jackson CBE (in the Chair)

Councillors Dave Ashmore

Suzy Horton Lee Hunt Hugh Mason Darren Sanders Lynne Stagg

Matthew Winnington

Also present during the virtual meeting was Councillor Claire Udy.

47. Apologies for Absence (Al 1)

Apologies for absence were received from Councillor Steve Pitt.

48. Declarations of Interests (Al 2)

Agenda item 4: Hampshire Community Bank

Councillor Hugh Mason declared a prejudicial interest as when the Hampshire Community Bank changed in ownership and structure in 2016 his position as a director of Hampshire Credit Union now constitutes an interest. He would withdraw from the meeting for this item.

Chris Ward, Director of Finance & Resources and S151 Officer, declared an interest as he is a director of Hampshire Community Bank Holding Ltd so he will not participate in discussion on this item.

49. Record of Previous Decision Meeting - 14 July 2020 (Al 3)

The record of decisions of the previous Cabinet meeting held on 14 July 2020 were approved as a correct record.

Minute 37 - Discharge to Assess Unit at Harry Sotnick House

Councillor Vernon-Jackson mentioned feedback from a care home owner about the discharge unit at Harry Sotnick House. They were incredibly grateful for the unit as it means their entire care home does not have to be locked down. Councillor Vernon-Jackson thanked Councillor Winnington, the Cabinet Member for Health, Wellbeing & Social Care, and the staff of Adult Social Care (ASC).

Minute 42 - Covid-19 Road to recovery and plans for the future

Councillor Winnington thanked ASC for their fantastic work which was a real benefit to the city. He noted that Portsmouth was fortunate with regard to Covid-19 testing in that it had the regional drive-in and first public facility at Portsmouth University. However, availability of tests was worsening, including home testing. He mentioned a family of five who had been trying to get tested since Friday. In the meantime, the parents could not go to work nor the children to school. Testing is an issue that was foreseen for months and the fantastic work being done in Portsmouth is let down by inadequacies at national level. Laboratory capacity needs to be improved so people can either self-isolate or return to school or work.

Councillor Horton, Cabinet Member for Children, Families & Education, said that from an education perspective the situation with testing was very disappointing. Schools worked hard over the summer to prepare for reopening and attendance was brilliant but she had been contacted by people whose children cannot attend. Some teachers were sent to Oxford for tests. Under the bubble system a whole class could be sent home. Children, some of whom have missed school for six months, need to be in school.

Councillor Vernon-Jackson requested that Councillors Horton and Winnington write jointly to the government urging them to resolve the situation with testing as it is significantly affecting health, social care and education.

Councillor Hugh Mason and Chris Ward left the meeting.

50. Hampshire Community Bank - Treasury Loan (Al 5)

Julian Pike, Deputy Director of Finance and Deputy S151 Officer, introduced the report and drew attention to its objectives in section 3.

Mr Pike read out a deputation from Mr Jerry Brown against the application.

Deputations are not included in the minutes but can be viewed on the livestream on the following link

https://democracy.portsmouth.gov.uk/ieListDocuments.aspx?Cld=126&Mld=4554&Ver=4

Mr Pike clarified points in Mr Brown's deputation, as follows:

- Professor Werner is employed by De Montfort University. The information on pages 4, 5 and 6 and appendix 3 of the report are correct but pages 31 and 32 of appendix 2 are out of date. He was employed at the University of Southampton. An employment tribunal awarded him £2.5m in June 2019 for harassment and discrimination. The University appealed the decision in July 2019 and a second tribunal set aside the original decision with a view to a new hearing but this has not been set yet.
- According to the published accounts of 30 April 2019, of the £5.9m share capital of which PCC has paid £3.75m, £1.7m was held as fixed assets (mainly property), £2.4m as net current assets (mainly cash and loans to

- customers), £1.8m charged through the profit and loss account to meet operating costs including for applying for a banking licence.
- The £10m for HCB is in accordance with the treasury management policy approved by Cabinet and Council in March 2020. Operational treasury management activity is carried out by the Deputy Finance Manager and the Finance Manager of Technical and Financial Planning. While the S151 Officer is responsible to the council and taxpayers, to avoid perception of conflict the report is provided by the Deputy S151 Officer, who has similar responsibilities to the S151 Officer.
- The monthly run rate of spend in 2019 / 2020 total net cost was £784,000 for the full year. From May to December 2020 the expected run rate is £55,000 per month including salaries of around £42,000 per month, operational overheads and external advice.
- The future project plan with regard to obtaining the licence is that the
 implementation of requested alterations takes place from September to
 November 2020, submission of final documentation is expected in early
 December 2020, award of the licence with restrictions should be well
 within six months of submission of documentation, and it is expected HCB
 will operate successfully as a licensed bank from the third quarter of 2021.
 The more complex part of the authorisation process is now complete.
- It is a matter for Southampton City Council and Winchester City Council as
 to why they have not invested in HCB Holding shares. Southampton CC
 had approval to invest but changes in political control and senior staff
 meant relationships built up were lost. Winchester CC is an investor.
- Local First Community Interest Company were provided with 950 shares in HCB Holding in return for their £1.1m loan book (part of the Green Growth loan scheme) and this will be added as security against the loan the council is seeking.
- The council has voting rights of 5.5% in HCB Holding; capital investment of £5m in shares is equal to 62.5% of the £8m share capital. The council has 38.5% votes on the grants board.
- The council has received an organisation chart and the salary cost shown is consistent with the expected monthly run rate.
- HCB has identified unsatisfied demand from its customers of the main retail banks as SMEs are underserved by these banks. HCB will offer a more personal service, competitively priced products and contribute to local good causes.
- Independent directors have been vetted by the regulators. The constituent companies of HCB have more than one director.

Councillor Vernon-Jackson requested that Mr Pike send his response in writing to Mr Brown.

In response to questions from Councillor Sanders, Mr Pike clarified that

As a shareholder the council is entitled to request the appointment of independent directors with no links to the existing companies or directors. Also as a shareholder, the council could request a five-year plan and a formal reporting schedule but there is already a summarised five-year plan.

Councillor Vernon-Jackson proposed that as an extra recommendation the HCB should submit a report every six months to a public meeting. He suggested the Governance & Audit & Standards Committee as it is crossparty and its remit includes audit. Mr Pike advised that as a shareholder the council can request reports but as the HCB is an independent company the council cannot insist.

DECISIONS - The Cabinet approved:

- 1. That Cabinet note the progress of Hampshire Community Bank (HCB) towards Bank Authorisation contained within this report.
- 2. That Cabinet approves a £10m lending facility between Portsmouth City Council (PCC) and Hampshire Community Bank (HCB) to enable Small and Medium Size Enterprises (SMEs) with the highest credit quality that operate within the greater Portsmouth and Hampshire area to access loans to support and grow their business
- 3. That the £10m lending facility is subject to:
 - i) A first tranche of £5m to be provided subject to satisfactory legal documentation being put in place that meets the requirements of the Council's approved Treasury Management Policy 2020/21.
 - ii) A second tranche of up to £5m to be provided after a 6 month period and subject to the Deputy Director of Finance (Deputy Section 151 Officer) being satisfied that the performance of the HCB Loan Book is strong and within the delinquency limits set out in the authorised HCB Regulatory Business Plan.
- 4. That delegated authority be given to the City Solicitor and Deputy Director of Finance (Deputy Section 151 Officer) to conclude all the necessary legal documentation for the lending facility.
- 5. That Portsmouth City Council requests that the HCB submits a progress report every six months to the Governance & Audit & Standards Committee.

Councillor Hugh Mason and Chris Ward rejoined the meeting.

51. Seafront Masterplan Supplementary Planning Document (SPD) (AI 7) Stephen Ho, Principal Planning Officer, introduced the report and outlined the consultation process to date. The draft Seafront Masterplan SPD (appendix 2) may entail difficult decisions where there are competing interests, for instance, access around Avenue de Caen or the area by the D Day Stone. The consultation will give the opportunity to seek opinions on such matters. As the Seafront Masterplan SPD is a strategic level planning document proposals, ultimately delivered by third party stakeholders and developers, can be considered in greater detail. One example of the project level approach is the Collaborative Enhancement Plan (appendix 7), which is a series of projects and ideas on how the Seafront Masterplan might be realised. Although the consultation is held to meet statutory requirements officers aim to seek public views in as many ways as possible bearing in mind Covid-19 restrictions. The outcome of the consultation will be reported back to members along with any officer recommendations.

Councillor Mason, Cabinet Member for Planning Policy & City Development, thought it was appropriate to discuss the Seafront Masterplan SPD at the same time as work on sea defences is starting. At a time when the seafront is undergoing major changes it is opportune to question how its future is envisaged. The Seafront Masterplan SPD is a consultation so it is not set in stone; questions give rise to further questions, particularly on important parts of Portsmouth's heritage. With regard to road closures while there is some agreement that less essential roads should be closed, the Avenue de Caen might not be considered inessential as it leads to the D Day Experience. Everyone needs to take part in the consultation in order to have a seafront they will be proud of.

Councillor Winnington also emphasised that the consultation is not set in stone and encouraged everyone to get involved. Engagement with groups representing interests such as cycling, walking and disabilities is important.

DECISIONS - The Cabinet approved:

- Members note the summary of representations received during the February-March 2019 public consultation on the options for the Seafront Masterplan and the issues raised;
- 2. Members note the content of the revised draft Seafront Masterplan SPD; and approve the document and other associated documents for a period of 6 weeks of public consultation; and
- 3. The Assistant Director, Planning and Economic Growth be authorised to, if necessary, make editorial amendments to the wording of the Seafront Masterplan SPD and any associated documents prior to publication, in consultation with the Cabinet Member for Planning, Policy and City Development. These amendments shall be restricted to correcting errors and formatting text and shall not alter the meaning of the document(s).

52. Exclusion of Press and Public (Al 16)

DECISION: That, under the provisions of Section 100A of the Local Government Act, 1972 as amended by the Local Government (Access to Information) Act, 1985, the press and public be excluded for the consideration of the following item on the grounds that the report(s) contain information defined as exempt in Part 1 of Schedule 12A to the Local Government Act, 1972 - Appendix 1, Ridge & Partners LLP market appraisal feedback report in July 2020.

The confidentiality of Appendix 1 only of the report was upheld, and members agreed to discuss the item in public but not make reference to the confidential information during the meeting.

53. Learnington House and Horatia House - Update and next steps (Al 8)

James Hill, Director of Housing, Neighbourhood & Building Services, introduced the report and outlined progress since the previous Cabinet report in October 2019, drawing attention to sections 4 and 5. The procurement process has reached the point where the council can go out to tender and appoint a contractor but has been paused whilst the budget to proceed is agreed. The deconstruction timescale is set out in section 4.7. Representatives from the housing service resident consortium would be invited to be involved in the tender and selection of the contractor. Karakusevic Carson Architects have been appointed as the lead consultant for the design team. The design team will develop the masterplan for the development of the two towers sites and progress the conversation with the community on wider area improvements. He emphasised the community engagement undertaken in 2019 and the seven key themes that emerged would be the "backbone" of brief for the design team. Since the report was written a meeting had been arranged for the following week with the Hampshire Ornithological Society to progress discussions about the peregrine falcons on Horatia House.

Chris Ward, Director of Finance & Resources and S151 Officer, summarised the financial aspects of the recommendations. The development as a whole is expected to be viable. The cost of the deconstruction is estimated to cost up to £10m including other associated costs, which would require re-direction from the housing capital programme away from Council Housing repairs. If the wider scheme is approved by Council, funding for Housing Repairs can be replaced so there is no detriment to the housing stock.

Despite the current uncertainty and the wider scheme being in its very early stages financial evaluations have taken place; these are based on replacing the 272 social housing units that were in Horatia and Leamington plus an additional 168 units at market rent. It is assumed over 60 years that there will be an excess of rent above all costs that is equal to £21m in today's money. Officers have examined the impact of cost increases and the potential impact of lost funding from Homes England and within reasonable parameters the scheme is forecast to remain viable. The recommendations for Council provide a degree of comfort as they allow for costs to rise to up to £145m, predicated on the scheme still being viable. Any increase in cost above £145m would require reconsideration by full council.

James Hill read out a deputation from Councillor Cal Corkery, Labour spokesperson for Housing & Preventing Homelessness, and a comment from Maria Cole of the Residents' Consortium.

Deputations are not included in the minutes but can be viewed on the livestream on the following link

https://democracy.portsmouth.gov.uk/ieListDocuments.aspx?Cld=126&Mld=4554&Ver=4

Councillor Sanders, Cabinet Member for Housing, was delighted with the report as there have been plans for Somerstown before but little has

happened. It is the biggest single investment in council housing in a generation and excellent news that the seven themes will be followed. He urged the scheme to start as quickly and safely as possible as residents are keen for developments to take place. There is a loss of social housing but the first rule of landlords is keeping tenants safe. It is hoped costs and rents will be brought down and that the scheme is as green as possible bearing in mind the climate emergency.

DECISIONS - The Cabinet:

- 1. Notes the progress since the October 2019 Cabinet report.
- 2. Notes the output of the soft market testing for the deconstruction of the tower blocks.
- 3. Notes that the outline financial appraisal for an initial phase consisting of the two footprints is positive with the caveats noted in the financial implications.
- 4. Approves a change to the Capital Programme for the use of the Housing Revenue Account's (HRA) Major Repairs Reserve (MRR) to fund the deconstruction and site preparation of the two towers up to a value of £10m.
- 5. Delegates authority to the Director of Regeneration in consultation with the Director of Housing, Neighbourhood and Building Services and the Section 151 Officer to tender and enter into contract with the preferred bidder for the deconstruction work following full evaluation of the tender.

That the Council approves

- 1. That the full deconstruction and redevelopment scheme for the two tower blocks is added to the capital programme in the sum of £120m.
- 2. That the scheme is funded by a suitable mix of HRA and General Fund Prudential Borrowing as determined by the S.151 Officer.
- 3. That the scheme can only proceed, including through its procurement gateways, if a satisfactory financial appraisal which demonstrates viability is approved by the Section151 Officer.
- 4. That, given the early stage of design, delegated authority be given to the Section151 Officer to vary the overall scheme cost and borrow as required but subject to the Section 151 Officer being satisfied that the associated financial appraisal demonstrates continued viability and acceptable risk and that the gross cost of the scheme does not exceed £145m.
- 5. In the event that the scheme varies significantly from the design parameters (described in section 5) and/or the gross cost exceeds £145m, even if viability can still be demonstrated, the scheme will not proceed without further approval from the City Council.

The meeting concluded at 1.15 pm.
Councillor Gerald Vernon-Jackson CBE Leader of the Council



Agenda Item 4



Title of meeting: Cabinet

Subject: Homes Energy Support Service

Date of meeting: 6th October 2020

Report by: James Hill, Director of Housing, Neighbourhoods and

Building Services

Report author: Andrew Waggott, Energy Services Team Manager,

Neighbourhoods and Building Services

Wards affected: All

- 1. Requested by Councillor Gerald Vernon-Jackson, Leader of the Council
- 1.1 The Leader of the Council and Cabinet Member for Environment and Climate Change asked the PCC Energy Services team to consider ways in which the current work of the team can be expanded to support a wider range of households in Portsmouth to have access to green energy and to reduce their energy use so that Portsmouth can move towards being Carbon Neutral in 2030.
 - 1.2 The PCC Energy Services team currently predominately focus on supporting:
 - The energy management and needs of the Local Authority Housing stock and PCC corporate assets
 - Delivery of a number of fuel poverty mitigation schemes across all housing tenures
 - Delivery capital schemes related to energy efficiency and renewable generation
 - PCC's energy and carbon compliance
 - Supporting energy efficiency in Gosport Borough Council
 - Providing support to a range of other local authority and public partners
- 1.3 The report considers how the offer could be expanded without compromising the primary role and focus on the team

2. Purpose

2.1 To set out the details of a service by which every household in the city will be able to access appropriate support with home energy efficiency and renewable technology. The service will encourage a greater uptake of energy efficiency



measures in Portsmouth; lowering emissions and energy bills, as well as promoting the creation of low-carbon skills and employment in the area.

3. Recommendations

- 3.1 That the Cabinet agrees that reducing domestic energy consumption, and the resultant carbon emissions, should be encouraged within Portsmouth by widening the advice and support on offer to incorporate every household in the city.
- 3.2 That the Cabinet approves the services detailed below, in sections 5 to 9 of this report, to be investigated and developed to strengthen the offer to non-fuel poor households.
- 3.3 That the Cabinet instructs officers to build a business case to create a comprehensive service offer and methodology for directing support which is appropriate and tailored to every household in the city. The business case will consider the level of resourcing available through the PCC energy services team, and consider options to increase capacity; including the exploration of strategic partnerships to provide the comprehensive service and offer.
- 3.4 That the Cabinet instructs officers to explore a programme for developing a local, highly-skilled workforce to deliver low-carbon, energy efficiency installations within the city.
- 3.5 That the Cabinet instructs officers to explore the potential of financing the capital cost of low-carbon technologies for private housing tenures, through the provision of grants and loans.
- 3.6 That a further report on progress be brought back to the Cabinet in January 2021.

4. Background

- 4.1 Portsmouth City Council (the 'Council') published its Home Energy and Water Strategy at the 10th March Cabinet 2020 (https://democracy.portsmouth.gov.uk/documents/s26302/Energy%20and%20Water%20at%20Home%20Strategy%20report%20with%20appendices.pdf). This stated an aim to create an offer to help to all households within the city reduce their energy and water consumption.
- 4.2 The Council declared a climate emergency in March 2019; committing to achieve net zero carbon for Portsmouth by 2030. Emissions from domestic sources contribute approximately 15% of all emissions; if the city is to achieve net zero carbon, reducing emissions here will be of significance.



- 4.3 In recent years the Council has worked successfully to create a number of offers around fuel poverty mitigation; housed under the Switched On Portsmouth scheme. These schemes help many hundreds, of often quite vulnerable, households each year. The level of help and support can be seen in the 2019-20 Impact Report for the Switched On service: https://switchedonportsmouth.co.uk/wp-content/uploads/2020/07/10.466-Switched-On-Impact-Report_WebReady.pdf
- 4.4 Work over recent years has laid a foundation on which a wider offer encompassing all households can be built. Switched On Portsmouth has a website (www.switchedonportsmouth.co.uk), telephony and social media accounts through which new offers can be promoted.

5. Homes Energy Support Services (HESS)

- 5.1 In order to provide an all-encompassing offer for all household within the city; a number of new services will be required to be developed, and some of the existing services offered under the existing Switched On Portsmouth schemes, will need to be revised to increase their scope.
- 5.2 The following sections of the report are designed to give high-level details of the key ways in which it is proposed that the services will expand in scope and scale. The initial proposal focusses on three core elements (figure 1)



Further work will be undertaken following the approval of this paper to re-engage with those who fed into the *Home Energy and Water Strategy* consultation, as well



as other partners, to identify market demand and areas for improvement of existing offers.

6. HESS - Advice, Support and Communications

- 6.1 The www.switchedonportsmouth.co.uk will be redesigned to give a clear customer journey into pages giving owner occupiers and private landlords the ability to source unbiased advice about the applicability of energy efficiency and generation technologies for their homes; as well as financial support and a list of approved traders.
- A telephone service will be designed, and staff training given, to provide bespoke advice for residents wishing to speak to a council officer with enquiries which cannot be dealt with through the advice pages on the website.
- 6.3 A solar tool will be developed in order to allow households to identify the potential for their homes to have solar photovoltaic (PV) panels installed. The tool will give residents a bespoke report, detailing the solar capacity of their roofs, any overshading, the potential cost and carbon savings, and the likely capital cost. Recent research shows that there are around 22,000 homes in Portsmouth that could be cost effectively fitted with solar photovoltaic panels.
- 6.4 A full communications plan will be developed to sit along the all-encompassing offer. This will include for press, social media promotion, online marketing and other collateral.

7. HESS - Household Audits

- 7.1 An important aspect of any all-encompassing energy offer is the ability to identify the appropriate measures for a specific property. The urgency of the climate declaration means that, where possible, multiple energy efficiency measures should be installed at the same time. Experience indicates that the installer supply chain is not well equipped for identifying multiple opportunities when visiting a property; tending to identify only the intervention that they wish to install.
- 7.2 A whole house audit has been designed to capture all relevant information regarding the property fabric, heating system and ability to host renewable energy. A non-intrusive technical survey will be undertaken and recommendations made; including funded and non-funded property improvements. Auditors will be recruited from the local area, with the focus on training those who are unemployed to undertake the role. The Cabinet's ambition is to be able to offer an energy audit with no upfront cost to as many homes in the city as possible. The business case will explore a model and options to meet that ambition.



- 7.3 The audits will seek to develop 'deep' retrofits; where multiple technologies are installed in a single intervention, in order to bring the property as close to net zero carbon as possible.
- 7.4 In addition to the whole house audits; Energy Performance Certificates (EPCs) can also be provided. EPCs are required by law at the point of rental or sale of a domestic property. This service can be offered additionally to the full audit.
- 7.5 Minimum Energy Efficiency Standards (MEES) require a privately rented property to have an EPC with a rating of 'E' or higher. In order to assist private landlords; the Council will provide an EPC+ service. This will entail a more detailed report on the energy efficiency of a property to give affordable options for improvements, three contractor quotes (from the local approved list) and submit an exemption if required.

8. HESS - Product Installations & Creating Local Green Jobs

- 8.1 The advice, support, model and audits detailed above will give the opportunity to direct residents to approved and qualified contractors based, and employing a workforce, in the local area. Grant funding and products under loan agreements will also be directed through this list of approved contractors. The contractors are to be arranged in three lots:
 - Solar PV and storage
 - Insulation
 - Low carbon heating systems
- 8.2 As well as helping to support local businesses by directing private households their way to source installations of green technologies; the council will also explore routes in which to assist in training the next generation of installers to gain the skills required.
- 8.3 In order to achieve net zero carbon emissions within its social housing stock, the Council must greatly increase the numbers of interventions made it these dwellings; to install more insulation, solar PV and move away from gas heating. It is proposed that the work in the social housing portfolio be used as a way of launching an offer for the private domestic market.
- 8.4 It is proposed that the critical mass of projects designed to deep-retrofit social and private tenures be used to establish a long-term programme for training individuals new to the low-carbon buildings sector, by working in partnership with local education providers. It is estimated that as many as 250 new jobs could be added to the local supply chain through this programme by 2030.



8.5 The creation of low-carbon jobs into the local supply chain will better help the local installer lists, identified in 8.1 be populated; and the scope of the services included widened, with local contractors. In turn, local residents wishing to use local installers, will be directed to these lists; in order to keep the wealth generated within the local community.

9. HESS - Financing Energy Improvements

- 9.1 One of the key barriers to the uptake of low and zero carbon technologies within homes is the high capital cost of many of the measures. The Council has a number of ways, technology dependent, on overcoming this barrier; through the administration and promotion of grants and loans to fund retrofitting measures.
- 9.2 The Local Authority Delivery (LAD) scheme is a government administrated fund into which the council has bid for £1.8 million to support the delivery of solid wall insulation and heating controls. The measures will be identified in private landlord and owner-occupier properties through data analysis and targeted mail; audits will be undertaken to identify the applicability of the measures. Installations will be undertaken by the list of local approved installers. The grant will fund 100% of the measures in owner-occupier properties and 66% for private landlords.
- 9.3 The Green Homes Grant (GHG) scheme is a £1.5 billion grant funded budget, primarily aimed at private housing, to fund installations of insulation and low carbon heating. Although not directly responsible for its administration, the Council will promote the scheme, audit homes and encourage engagement with local approved installers. The grant will fund vouchers of up to £5,000 or £10,000, dependent on household income.
- 9.4 Energy Company Obligation (ECO) Flexibility is a government-mandated scheme whereby the council has the ability to provide supporting evidence to standard ECO applications for households that qualify under a range of vulnerability and income criteria. This encourage the installations of insulation and heating systems which are not covered by the GHG scheme; as it will typically enable funding to be released for 100% of the measure. ECO Flex is a service already provided by the Council, but will be expanded and further promoted under a revised launch and campaign to engage local installers to find applicable households.
- 9.5 Unlike the energy efficiency improvements outlined above, there is currently no government administered funding for solar or storage technologies; which is likely to make it a harder 'sell' to the public at large, despite its higher perceived value and high carbon-saving potential. Given this dearth of assistance, the Council will explore the ability to source low-cost finance for households to overcome the high capital costs of the installation. This includes the potential of offering low interest



loans, secured against the value of the home on which it is installed. Such loans could to be paid off from the lower energy bills that follow from the installation of insulation, batteries or solar panels; or the possibility of paying back the loan when the house is sold. Both of these routes would ensure that there is no up front payment from the residents.

10. Next Steps

- 10.1 Upon approval of this paper by Cabinet, officers will undertake work to market test, design services, work up business models and develop back office functionality and staff resourcing in order to be able to accommodate this all-encompassing energy support service.
- 10.2 A detailed programme of work will be developed following the approval of this report, however some indicative timescales are given below:
 - October November 2020: advice, support and communication development; solar tool development; approved trader lists development; staff recruitment; and LAD and GHG launch
 - December 2020 January 2021: household audit and EPC+ launch; financing options investigated; and ECO Flexibility scheme relaunched
 - January March 2021: pilot deep-retrofits launched and partnerships with local educational establishments investigated

11.Integrated Impact Assessment (IIA)

11.1 An IIA has been completed for this report and is appended in Appendix A. The IIA revealed no negative implications from the development of this scheme; but did identify positive implications in carbon emissions reductions, air quality improvement and through the provision of additional jobs in the economy of Portsmouth.

12. City Solicitor's Comments

- 12.1 The suggested options within the paper cause little difficulty save that PCC should be aware that in acting as a provider or introducer to independent third party suppliers that it should be made clear that: PCC are not an agent, receive no commission to introduce and that any contract is with the supplier and installers direct irrespective of an PCC or Central Grant or contribution.
- 12.2 It should be considered that if PCC are introducing customers to financial service providers that there are regulations applicable to that process there may be Financial Service Authority issues to comply with (9.5).



- 12.3 In addition if PCC are to maintain (8.1) contractor lists those contractors will need to agree to the basis upon which they are retained by the customer and obtain there accreditation with PCC thereby minimalising the risk that in the event of contract default PCC are held liable either per contract or upon the basis that the supplier installer was negligent. It is to be recommended that there is clarity to the extent that PCC are a conduit for the process but not a direct contracting party.
- 12.4 It would be appropriate to model the basis upon which owner occupiers and tenanted property owners gain access to funds, what the contribution by way of grant is, and what is the contractual nexus for those people in terms of a supplier coupled with the suppliers having a clear basis of warranty and complaint redress process. The concern here is that schemes of this type tend to attract companies of dubious credibility (cavity wall, wood worm treatment, insulation, solar panels etc etc).

13. Director of Finance's Comments

- 13.1 The costs of developing the business case related to the Homes Energy Support Service (in line with recommendations 3.2 to 3.5) will be met from existing cash limited budgets.
- 13.2 Once the business case for the Homes Energy Support Service is developed additional funding may be required as a consequence to deliver the service. This will be delivered within existing approved resources or a request for more funding will be made.

Signed by James Hill, Director of Housing, Neighbourhoods and Building Services, Portsmouth City Council

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location
Integrated Impact Assessment	Appendix A

Title of meeting: Governance and Audit and Standards Committee

Cabinet

City Council

Date of meeting: Governance and Audit and Standards Committee 25th

September 2020

Cabinet 6th October 2020

City Council 13th October 2020

Subject: Treasury Management Outturn Report 2019/20

Report by: Director of Finance and Resources (Section 151 Officer)

Wards affected: All

Key decision: No

Full Council decision: Yes

1. Executive Summary

The Chartered Institute of Public Finance & Accountancy's (CIPFA) Prudential Code of Practice requires local authorities to calculate prudential indicators before the start of and after each financial year. The CIPFA Code of Practice on Treasury Management also requires the Section 151 Officer to prepare an annual report on the outturn of the previous year. This information is shown in Appendix A of the report.

2. Purpose of Report

To inform members and the wider community of the Council's treasury management activities in 2019/20 and of the Council's treasury management position as at 31st March 2020.

3. Recommendations

It is recommended that the actual prudential and treasury management indicators based on the unaudited accounts, as shown in Appendix B, be noted (an explanation of the prudential and treasury management indicators is contained in Appendix C).

4. Background

The Local Government Act 2003 requires local authorities to have regard to the Chartered Institute of Public Finance and Accountancy's (CIPFA) Prudential Code for Capital Finance in Local Authorities.

5. Reasons for Recommendations

The net cost of Treasury Management activities and the risks associated with those activities have a significant effect on the Council's overall finances.

6. Integrated impact assessment



An integrated impact assessment is not required as the recommendations do not directly impact on service or policy delivery. Any changes made arising from this report would be subject to investigation in their own right.

7. Legal implications

The Section 151 Officer is required by the Local Government Act 1972 and by the Accounts and Audit Regulations 2015 to ensure that the Council's budgeting, financial management, and accounting practices meet the relevant statutory and professional requirements. Members must have regard to and be aware of the wider duties placed on the Council by various statutes governing the conduct of its financial affairs.

8. Director of Finance & Resources (Section 151 Officer) comments

All financial considerations are contained within the body of the report and the attached appendices

Signed by Director of Finance & Revenues (Section 151 Officer)

Appendices:

Appendix A: Treasury Management Outturn Report

Appendix B: Prudential and Treasury Management Indicators

Appendix C: Explanation of Prudential and Treasury Management Indicators

<u>Background list of documents: Section 100D of the Local Government Act 1972</u>

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document		Location		
1	Information pertaining to the treasury management outturn	Financial Services		
2	-			

APPENDIX A

TREASURY MANAGEMENT OUTTURN REPORT

1. GOVERNANCE

Treasury management activities were performed within the Prudential Indicators approved by the City Council.

Treasury management activities are also governed by the Treasury Management Policy Statement, Annual Minimum Revenue Provision for Debt Repayment Statement and Annual Investment Strategy approved by the City Council.

2. COMBINED BORROWING AND INVESTMENT POSITION (NET DEBT)

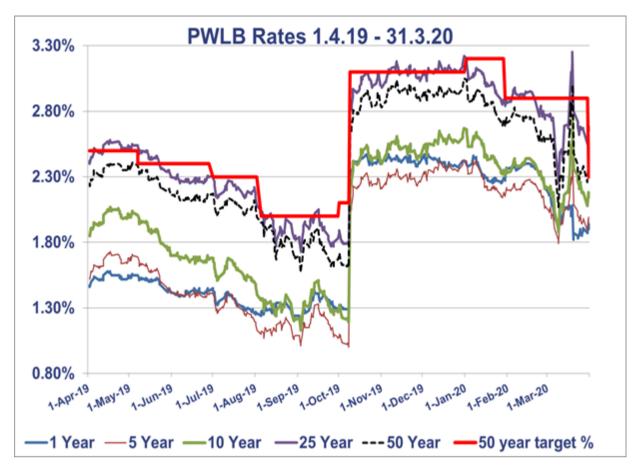
On 31 March 2020 the Council had gross debt including finance leases and private finance initiative (PFI) schemes of £764m and gross investments of £393m giving rise to a net debt of £371m. Major components of the Council's gross investments of £393m include the Council's general and earmarked reserves of £226m, and capital grants received but yet to be applied to finance capital expenditure of £115m.

3. BORROWING ACTIVITY

Gilt yields, and consequently Public Works Loans Board (PWLB) rates, were on a generally falling trend during the last year up until the coronavirus crisis hit western economies. Since then, gilt yields have fallen sharply to unprecedented lows as investors have panicked in selling shares in anticipation of impending recessions in western economies, and moved cash into safe haven assets i.e. government bonds. However, major western central banks also started quantitative easing purchases of government bonds which will act to maintain downward pressure on government bond yields at a time when there is going to be a huge and quick expansion of government expenditure financed by issuing government bonds; (this would normally cause bond yields to rise).

However, HM Treasury has imposed two changes in the margins over gilt yields for Public Works Loans Board (PWLB) rates in 2019/20 without any prior warning; the first on 9 October 2019, added an additional 1% margin over gilts to all PWLB rates. That increase was then partially reversed for some forms of borrowing on 11 March 2020, at the same time as the Government announced in the Budget a programme of increased spending on infrastructure expenditure.

The movements in PWLB rates can be seen in the graph below.



The Government also announced that there would be a consultation with local authorities on possibly further amending these margins; this ended on 30th July. It is also clear that the Treasury intends to put a stop to local authorities borrowing money from the PWLB to purchase commercial property if the aim is solely to generate an income stream.

Following the changes on 11 March 2020 in the margins over gilt yields, the current situation is as follows: -

- PWLB Standard Rate is gilt plus 200 basis points (G+200bps)
- PWLB Certainty Rate is gilt plus 180 basis points (G+180bps)
- PWLB HRA Standard Rate is gilt plus 100 basis points (G+100bps)
- PWLB HRA Certainty Rate is gilt plus 80bps (G+80bps)
- Local Infrastructure Rate is gilt plus 60bps (G+60bps)

The Council qualifies to borrow at the certainty rates.

The Council has established a net loans requirement in its Capital Strategy for 2019/20. This is the Council's underlying need to borrow to fund the approved capital program after taking account of cash backed reserves which could be used to internally fund capital expenditure financed from borrowing for a limited period. This identified that the Council will need to borrow £46m within the next 3 years.

In July 2019 the Council purchased Lakeside North Harbour Business Park. The opportunity to acquire Lakeside North Harbour Business Park was not known about when the 2019/20 Capital Strategy was approved and consequently the Council had a much higher borrowing requirement than had been anticipated.

The Council undertook long term borrowing of £90m in 2019/20 at a weighted average interest rate of 1.83% and an average weighted term of 34 years. This is detailed below.

Date of Advance	Principal	Interest Rate	Term (years)	Repayment Method
29/5/19	£20m	2.28%	35	Annuity
7/8/19	£20m	1.57%	25	Equal
				Instalments of
				Principal
20/8/19	£17m	1.67%	49	Principal Paid
				at Maturity
5/9/19	£20m	1.59%	45.5	Principal Paid
				at Maturity
11/3/20	£13m	2.07%	50	Principal Paid
				at Maturity

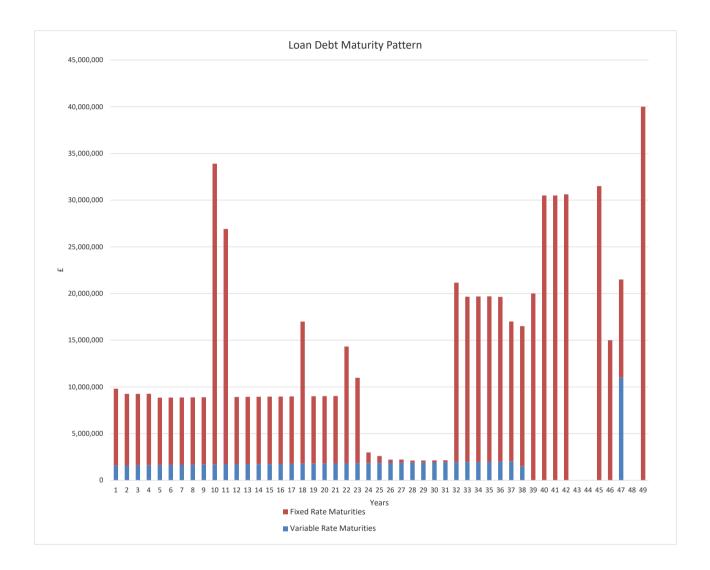
In addition, it was also necessary to undertake short term borrowing at two points in the year. £30m was borrowed in June for an average of 37 days at 0.67% in order to fund the purchase of Lakeside North Harbour Business Park. £30m was borrowed in March for an average of 50 days at 0.84% in order to fund the payment of 3 years of employer's pension contributions in advance in return for a discount. In both cases the expenditure was opportunistic and insufficient investments matured before these large single payments had to be made.

The Council borrowed £3.6m interest free from Salix repayable over 5 years to fund energy efficiency projects including the replacement of street lighting with LED lamps. Salix is a not-for-profit organisation that is funded by the Government to promote energy efficiency within the public sector.

The Council's underlying need to borrow at 31st March 2020 was £799m, £35m in excess of its actual gross debt of £764m. This shortfall of £35m is funded by internal borrowing from the Council's reserves and will need to be borrowed externally at some point in the future.

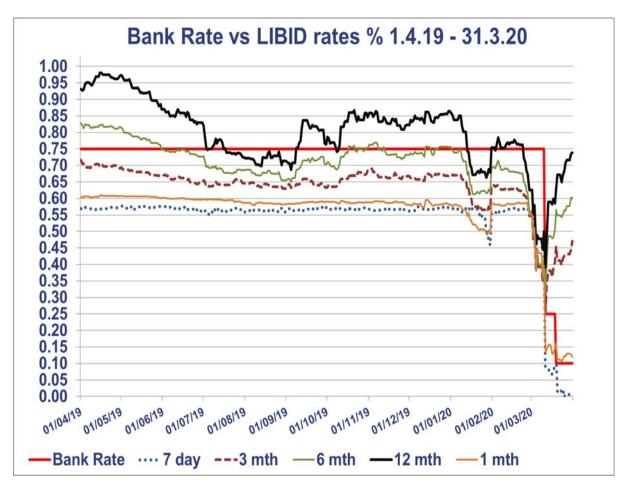
Debt rescheduling opportunities have been limited in the current economic climate and following the various increases in the margins added to gilt yields which has impacted PWLB new borrowing rates since October 2010. No debt rescheduling was undertaken during 2019/20.

The Council's gross debt at 31st March 2020 of £764m is within the Council's authorised limit (the maximum amount of borrowing permitted by the Council) of £807m and the Council's operational boundary (the maximum amount of borrowing that is expected) of £777m. The Council aims to have a reasonably even maturity profile so that the Council does not have to replace a large amount of borrowing in any particular year when interest rates might be high. The maturity profile of the Council's borrowing (see graph below) is within the limits contained in the Council's Treasury Management Policy.



4. INVESTMENT ACTIVITY

Bank Rate and market investment rates (London Interbank Bid (LIBID)) investment rates for 2019/20 are shown below.



Investment returns remained low during 2019/20. The expectation for interest rates within the treasury management strategy for 2019/20 was that Bank Rate would increase from 0.75% to 1.00% during 2019/20.

Rising concerns over the possibility that the UK could leave the EU at the end of October 2019 caused longer term investment rates to be on a falling trend for most of April to September. They then rose after the end of October deadline was rejected by the Commons but fell back again in January before recovering again after the 31 January departure of the UK from the EU. When the coronavirus outbreak hit the UK in February/March, rates initially plunged but then rose sharply back up again due to a shortage of liquidity in financial markets.

The Council's cash investment portfolio consists of the following.

	Portfolio at 31 st March 2019	Return in 2018/19	Portfolio at 31 st March 2020	Return in 2019/20
Plain vanilla interest bearing deposits	£380.9m	0.39%	£375.7	0.98%
Tradable structured interest bearing deposits where the interest rate or the maturity date is determined by certain criteria	£25.2m	1.62%	£9.7m	2.05%
Externally managed corporate bonds	£8.0m	2.92%	£7.4m	-1.16%
Total	£414.1m	0.47%	£392.8m	0.99%

Returns on the Council's cash investments were adversely affected by the decision to write off the investment in Victory Energy Services Limited (VESL). £3.4m was lent to Victory Services Energy Limited (VESL) (£2.8m in 2018/19 and £0.6m 2019/20). £2.8m had been provided in 2018/19 so the charge to the General Fund in 2019/20 was £0.6m. There are no indications that any other investment will default. If it had not been necessary to provide for the default of VESL, overall returns would have been 1.12% in 2018/19 and 1.16% in 2019/20.

The shortage of liquidity in the financial markets also caused the market value of corporate bonds to fall sharply in March 2020. As a consequence of this the Council's externally managed corporate bonds made a negative return of 1.16% in 2019/20. The corporate bond portfolio has been defensively managed and has no direct exposure to the energy, travel, hospitality, or non-food retail sectors. Now that liquidity has returned to the financial markets the value of the corporate bond portfolio has recovered in the first quarter of 2020.

5. REVENUE COSTS OF TREASURY MANAGEMENT ACTIVITIES IN 2018/19

Expenditure on treasury management activities in both the General Fund and the HRA against the revised budget is shown below.

	29,440	28,367	(1,073)
Debt Management Costs	511	501	(10)
Debt			. ,
Provision for Repayment of	` 4,917	4,763	(154)
	(4,269)	(5,285)	(1,016)
Other interest receivable	(1,358)	(1,342)	16
Impairment of Investments	670	671	1
Interest on Investments	(3,581)	(4,614)	(1,033)
Investment Income:			
Deduct	,	_0,030	. • .
	28,281	28,388	107
Early Redemption of Debt	30	33	9
Premiums and Discounts on	86	89	3
Organisations	1,770	1,514	7 1
(including PFIs) Interest Payable to External	1,443	1,514	71
Concession Arrangements			
Interest on Service	6,071	6,017	(54)
Interest on Finance Lease	191	189	(2)
HCC Transferred Debt	379	366	(13)
Other Long Term Loans	1,229	1,188	(41)
PWLB	18,882	19,025	143
Interest Payable:	2000	2000	2000
	£000	£000	£000
	2019/20	2019/20	+/-
	Estimate	Actual	Variance
	Revised		

Net treasury management costs were £1.1m, or 3.6% below the revised budget. The principal variance was interest income which was £1.0m above the revised estimate. Higher returns and cash balances than anticipated led to more interest being earned on external lending.

APPENDIX B

PRUDENTIAL AND TREASURY MANAGEMENT INDICATORS			
1. Capital financing requirement	Original Estimate £'000	Revised Estimate £'000	Actual £'000
General Fund Housing Revenue Account (HRA) Total	505,127 180,207 685,334	633,173 175,807 808,980	621,036 177,644 798,680
2. Authorised Limit	Original Limit £'000	Revised Limit £'000	Actual £'000
Long Term Borrowing Other Long Term Liabilities Total	674,378 62,377 736,755	744,623 62,377 807,000	701,322 62,377 763,699
3. Operational Boundary	Original Limit £'000	Revised Limit £'000	Actual £'000
Long Term Borrowing Other Long Term Liabilities Total	645,043 62,377 707,420	714,623 62,377 777,000	701,322 62,377 763,699
4. Ratio of financing costs to net revenue stream	Original Estimate	Revised	Actual
General Fund Housing Revenue Account (HRA)	12.3% 7.6%		10.8%
5. Maturity Structure of Fixed Rate Borrowing	Lower Limit	Upper Limit	Actual
Under 12 months 12 months and within 24 months 24 months and within 5 years 5 years and within 10 years 10 years and within 20 years 20 years and within 30 years 30 years and within 40 years Over 40 years	0% 0% 0% 0% 0% 0% 0%	10% 10% 20% 30% 30% 40%	1% 1% 4% 11% 18% 7% 31% 27%
6. Maturity Structure of Variable Rate Borrowing	Lower Limit	Upper Limit	Actual
Under 12 months 12 months and within 24 months 24 months and within 5 years 5 years and within 10 years 10 years and within 20 years 20 years and within 30 years 30 years and within 40 years Over 40 years	0% 0% 0% 0% 0% 0% 0%	10% 10% 10% 20% 30% 30% 30% 30%	2% 2% 6% 11% 22% 24% 19% 14%
7. Principal sums invested over 365 days	Origuinal Limit £'000	Revised Limit £'000	Actual £'000
Maturing after 31/3/2021 Maturing after 31/3/2022 Maturing after 31/3/2023	144,000 117,000 -	117,000 50,000 50,000	47,930 18,200 10,000

APPENDIX C

PRUDENTIAL AND TREASURY MANAGEMENT INDICATORS

1. ACTUAL CAPITAL FINANCING REQUIREMENT

This represents the underlying requirement to borrow for capital expenditure. It takes the total value of the City Council's fixed assets and determines the amount that has yet to be repaid or provided for within the Council's accounts.

The capital financing requirement is increased each year by any new borrowing and reduced by any provision for the repayment of debt. Broadly, the higher the capital financing requirement, the higher the amount that is required to be set aside for the repayment of debt in the following year.

2. AUTHORISED LIMIT

The authorised limit for external debt is the maximum amount of debt which the authority may legally have outstanding at any time. The authorised limit includes headroom to enable the Council to take advantage of unexpected movements in interest rates and to accommodate any short-term debt or unusual cash movements that could arise during the year.

3. OPERATIONAL BOUNDARY

The Operational Boundary is based on the probable external debt during the course of the year. It is not a limit, but acts as a warning mechanism to prevent the authorised limit (above) being breached.

4. RATIO OF FINANCING COSTS TO NET REVENUE STREAM 2018/19

This ratio reflects the annual cost of financing net debt as a proportion of the total revenue financing received. It therefore represents the proportion of the City Council's expenditure that is largely fixed and committed to repaying debt. The higher the ratio, the lower the flexibility there is to shift resources to priority areas and/or reduce expenditure to meet funding shortfalls.

For the General Fund, this is the annual cost of financing debt as a proportion of total income received from General Government Grants, Non Domestic Rates and Council Tax.

The ratio of Housing Revenue Account (HRA) financing costs to net revenue stream is the annual cost of financing capital expenditure, as a proportion of total gross income received including housing rents and charges.

5. MATURITY STRUCTURE OF FIXED RATE BORROWING

The Council aims to have a reasonably even debt maturity profile so that it is not unduly exposed to refinancing risk in any particular year when interest rates may be high. The maturity structure of fixed rate borrowing matters less in future years as inflation will reduce the real value of the sums to be repaid.

6. MATURITY STRUCTURE OF VARIABLE RATE BORROWING

Variable rate borrowing could expose the Council to budgetary pressure if the interest rates increase. The maturity structure of variable rate borrowing matters less in future years as inflation will reduce the real value of the liability.

7. PRINCIPAL SUMS INVESTED FOR OVER 365 DAYS

Investing long term at fixed rates provides certainty of income and reduces the risk of interest rates falling.



Agenda Item 6

Agenda item:	
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Title of meeting: Cabinet

Date of meeting: 6th October 2020

Subject: EU Settlement Scheme

Report From: The Chief Executive

Report by: Paddy May, Strategy Unit

Wards affected: All

Key decision: NO

Full Council decision: NO

1. Purpose of report

1.1. The purpose of this report is to update Cabinet on the EU Settlement Scheme and to provide updated data on the number of Portsmouth residents that have applied for Settled Status or Pre-Settled Status.

2. Recommendations

- 2.1. Cabinet is recommended to:
 - 2.1.1 Note that between 28/8/18 and 30/6/20, 12,070 people from Portsmouth had applied for Settled or Pre-Settled status. Nearly 6,200 of these applications had resulted in Settled Status being granted and nearly 5,000 in Pre-Settled Status being granted.
 - 2.1.2 Agree that the City Council should use its digital and other communication channels to promote the importance to EU Citizens living in Portsmouth and / or working for the Council of applying for Settled Status or Pre-Settled Status before the end of June 2021.

3. Background

- 3.1. This report has been prepared in response to a Council Notice of Motion in October 2019 that asked for:
 - 1. Officers, through the Cabinet, undertake an urgent review of how a disorderly exit from the EU is likely to affect EU nationals accessing services provided or managed by the Council (licensing, benefits etc).
 - 2. Officers, through the Cabinet, report on how the Council, at local level, can mitigate adverse impacts on the rights of EU nationals (including but not limited to advising on what the Council can do to help landlords and employers to be trained on immigration status and therefore avoid potential discrimination against EU nationals).

- 3.2. The Brexit Withdrawal Agreement, agreed in autumn 2019 and signed in January 2020, is an international treaty that settled the terms of the UK's withdrawal from the EU. It allowed for a transition period from 1st Feburary 2020 until the end of December 2020 designed to avoid or minimise a disorderly exit.
- 3.3. The Brexit Withdrawal Agreement guarantees that EU citizens, and their family members, have broadly the same rights as they have now in that they can continue to live, study and work within the UK. EU citizens that move to the UK before the end of December 2020 (the end of the Transition Period) will also have these rights.
- 3.4. The rights of EU/EEA and Swiss citizens will stay the same until the end of June 2021, but to maintain these rights beyond the end of June 2021 people from these areas that reside in the UK will need to apply for and secure Settled / Pre-Settled Status. It is one application process and the outcome of 'Settled or Pre-Settled' will depend on the length of time people have continuously lived in the UK.
- 3.5. To obtain Settled Status people will have to have proof that they have resided continuously (with a few exceptions) in the UK for at least 5 years. This means that they have lived in the UK for at least 6 months of the year for 5 consecutive years. If the criteria are not met people can be granted Pre-Settled status. With Pre-Settled Status people are given 5 more years to live in the UK. Once they have hit the criteria for Settled Status, they can convert their Pre-Settled Status to Settled Status. The deadline for applying for Settled / Pre-Settled Status is 30 June 2021.
- 3.6. With Settled / Pre-Settled Status people will be able to:
 - work in the UK
 - use the NHS for free, if they currently can
 - enrol in education or continue studying
 - if they are eligible for them access public funds such as benefits and pensions - however n.b. people with Pre-Settled Status, without a right to reside, will not be able to claim welfare benefits.
 - travel in and out of the UK
- 3.7. On the basis of what was agreed through the Brexit Withdrawal Agreement, and the decision of the Government to use the Settled Status provisions as the way to meet their obligations, it is vital that eligible people apply for Settled / Pre-Settled Status if they wish to continue to reside in the UK and also wish to retain their existing rights.
- 3.8. The Home Office produce a set of data called the EU Settlement Scheme Quarterly Statistics. The most recent version of this data covers the period up until the end of June 2020 and was published at the end of August. This showed that within Portsmouth:
 - 12,070 people had applied for Settled / Pre-Settled Status between 28/8/18 to 30/6/20. Of these 11,270 applications were concluded.

- Of the concluded applications 6,190 people had been granted Settled Status and 4,910 Pre-Settled Status
- In terms of the applications 1,450 were from people under the age of 18; 10,440 were from people aged 18-64; and 170 were from people aged 65+
- 23.9% of the applications from Portsmouth people were from people born in Romania, and 19.7% were from people born in Poland (in Southampton this was nearly 40%)
- 3.9. It is difficult to know what proportion of EU citizens resident in Portsmouth have applied for this status because the data does not exist (the 2011 Census is clearly too old). ONS have published some very broad estimates for 2019 using data from the Labour Force Survey and the Annual Population Survey. They have estimated to the nearest 1,000 the population of people within local authority areas by their country of birth. Within Portsmouth they estimate that there are 13,000 people whose country of birth is within the current EU. However, there is a confidence interval of + / - 4,000 people. If their central estimate is correct, this would suggest that the majority of eligible people in Portsmouth have applied for Settled / Pre-Settled Status. However some of the people that have applied will have been from the EEA or Switzerland. ONS have estimated that there are 1,000 people from non EU European countries (+/- 1,000). Equally some people may well have moved back to the EU during 2020 or moved into the UK. Some of the people born in the EU (therefore part of the population data) would have been born in the Republic of Ireland and they do not need to apply for Settled / Pre-Settled Status because their rights are protected under the Common Travel Area Agreement.
- 3.10. All of this does mean that there can be no certainty on the proportion of eligible people that have applied. However, to make sure that as many people as possible that wish to stay within the UK are able to do so, there is good cause to promote the importance of making application.
- 3.11. With 5,000 people from Portsmouth being granted Pre-Settled Status this does mean that there is a large number of people that will not have access to welfare benefits until their application is upgraded to Settled Status or they can demonstrate that they have a right to reside. People who are "workers" are often able to demonstrate this right to reside. However it is not clear that if UK exits the EU without a deal whether, even with a right to reside, those people will be able to claim welfare benefits.
- 3.12. There are already a number of organisations within Portsmouth offering support to EU Citizens around Settled Status applications and access to benefits. The Citizens Advice Bureau have funding to provide specialist immigration advice and the main council funded provider for welfare benefits advice is Advice Portsmouth. Both organisations are providing support for EU Citizens in Portsmouth. There is also a national organisation called Settled who support EU nationals in the UK and have a particular focus on vulnerable migrants, including people with lower English language skills, homelessness or other barriers. The local volunteer for Settled has engaged with the council's Tackling Poverty Coordinator and she has also

provided outreach services through St Swithuns Church. She is due to be invited to speak to the Portsmouth Debt and Benefits Forum. This forum includes the frontline money advice teams from a number of different services and will enable teams to engage with Settled and to share issues that they are seeing. It is important that there is continued engagement with all these organisations as we move closer to the deadlines associated with Settled / Pre-Settled status.

4. Promoting Settled / Pre-Settled Status

- 4.1. As a large employer within Portsmouth, the City Council has a number of staff that were born in the EU. To promote the importance of staff applying for Settled / Pre-Settled Status, staff briefing sessions were held in 2019. Whilst most of the staff already knew the details of the scheme and what they needed to do to apply, the briefings also enabled staff to engage with other staff in the same situation and create their own networks for help and advice.
- 4.2. More recently the Adult Social Care management team have been discussing EU Settled Status in relation to both service users and the social care workforce. Information will be added to their staff bulletin and they are asking any teams who are aware of issues, or need help with Settled Status, to contact the Tackling Poverty Coordinator.
- 4.3. The Council also has an important role to promote applying for Settled Status to EU citizens who live in Portsmouth. The council's digital and other communication channels can be used to promote key messages and key deadlines as we move towards June 2021 and work with organisations such as Portsmouth Advice and the CAB.

5. Reasons for recommendations

5.1. With new data available on the number of people applying for Settled / Pre-Settled status it is important that this data is looked at to get a feel on the proportion of EU Citizens within Portsmouth that have applied for this status. With deadlines approaching for people to apply for this status it is important that the Council uses its digital and other communication channels to promote key messages and important deadlines.

6. Integrated Impact assessment

6.1. An integrated impact assessment has been completed although much of the impacts and causes are from national regulations.

7. Legal Implications/City Solicitor comments

7.1 The Legal comments are contained within the body of the report.

8. Director of Finance & Resources comments

8.1 There are no direct financial implications arising from the recommendations in this report.

Background list of documents: Section 100D of the Local Government Act 1972

Title of document

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Location

Appendices: None	
Signed by:	
DAVID WILLIAMS Chief Executive	
The recommendation(s) set out above were a deferred/ rejected by	

...... Signed by:





Integrated Impact Assessment (IIA)

Integrated impact assessment (IIA) form December 2019

www.portsmouth.gov.uk

The integrated impact assessment is a quick and easy screening process. It should:

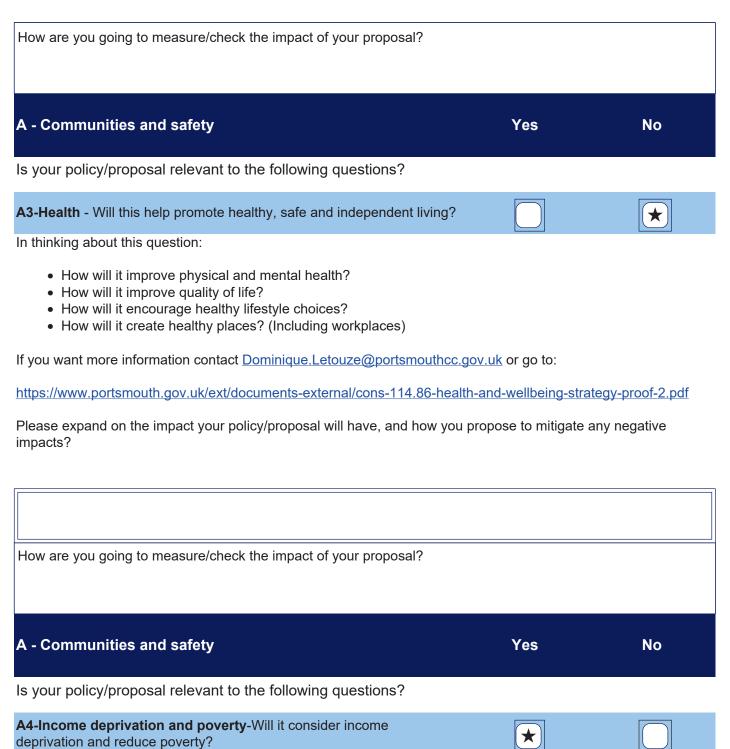
- identify those policies, projects, services, functions or strategies that could impact positively or negatively on the following areas:
 - Communities and safety
 - Regeneration and culture
 - Environment and public space
 - Equality & DiversityThis can be found in Section A5

Directorate:	Executive	
Service, function:	Strategy	
Title of policy, servi	ce, function, project or strategy (new or old) :	
EU Settlement Scher	me	
Type of policy, servi	ice, function, project or strategy:	
★ Existing		
New / proposed		
Changed		
What is the aim of y	our policy, service, function, project or strategy?	

and Staff who are current EU Citizens to apply through the scheme Page 43

Report concerns the Government EU Settlement Scheme and the need to encourage PCC residents

Has any consultation been undertaken for this proposal? What were the outcomenything changed because of the consultation? Did this inform your proposal?	mes of the cons	ultations? Has
No consultation required		
A - Communities and safety	Yes	No
Is your policy/proposal relevant to the following questions?		
A1-Crime - Will it make our city safer?		*
In thinking about this question:		
 How will it reduce crime, disorder, ASB and the fear of crime? How will it prevent the misuse of drugs, alcohol and other substances? How will it protect and support young people at risk of harm? How will it discourage re-offending? 		
If you want more information contact <u>Lisa.Wills@portsmouthcc.gov.uk</u> or go to:		
https://www.portsmouth.gov.uk/ext/documents-external/cou-spp-plan-2018-20.p	pdf	
Please expand on the impact your policy/proposal will have, and how you proposal mpacts?	ose to mitigate a	any negative
How will you measure/check the impact of your proposal? A - Communities and safety	Yes	No
Is your policy/proposal relevant to the following questions?		
is your policy/proposal relevant to the following questions:		
A2-Housing - Will it provide good quality homes?		*
In thinking about this question:		
 How will it increase good quality affordable housing, including social how How will it reduce the number of poor quality homes and accommodation How will it produce well-insulated and sustainable buildings? How will it provide a mix of housing for different groups and needs? 	•	
If you want more information contact Daniel.Young@portsmouthcc.gov.uk or go	o to:	
https://www.portsmouth.gov.uk/ext/documents-external/psh-providing-affordable_pdf	e-housing-in-po	rtsmouth-april-19.
Please expand on the impact your policy/proposal will have, and how you proposed impacts?	ose to mitigate a	any negative
Page 44		



In thinking about this question:

- How will it support those vulnerable to falling into poverty; e.g., single working age adults and lone parent households?
- · How will it consider low-income communities, households and individuals?
- How will it support those unable to work?
- How will it support those with no educational qualifications?

If you want more information contact Mark.Sage@portsmouthcc.gov.uk or go to:

https://www.portsmouth.gov.uk/ext/documents-external/cou-homelessness-strategy-2018-to-2023.pdf https://www.portsmouth.gov.uk/ext/health-and-care/health/joint-strategic-needs-assessment

Please expand on the impact your policy/proposal will have, and how you p impacts?	ropose to mitigate	any negative
EU Citizens that obtain Settled Status will be able to claim UK benefits going forward and improve income for disadvantaged households.	d therefore it provides	a mechanism to
How are you going to measure/check the impact of your proposal? Through national statistics and discussion at PCC forums		
A - Communities and safety	Yes	No
Is your policy/proposal relevant to the following questions?		
A5-Equality & diversity - Will it have any positive/negative impacts on the protected characteristics?	*	
In thinking about this question:		
 How will it impact on the protected characteristics-Positive or negative under the Equality Act 2010, Age, disability, race/ethnicity, Sexual or religion or belief, pregnancy and maternity, marriage and civil partne What mitigation has been put in place to lessen any impacts or barries. How will it help promote equality for a specific protected characteristic 	ientation, gender rership,socio-econoners removed?	eassignment, sex,
If you want more information contact gina.perryman@portsmouthcc.gov.uk	or go to:	
https://www.portsmouth.gov.uk/ext/documents-external/cmu-equality-stratege	gy-2019-22-final.pd	<u>f</u>
Please expand on the impact your policy/proposal will have, and how you primpacts?	ropose to mitigate a	any negative
Will provide EU Citizens with more rights if they obtain Settled or Pre-Settled Status.		
How are you going to measure/check the impact of your proposal? Through national reports and discussions at PCC forums		

	Yes	No
Is your policy/proposal relevant to the following questions?		
B1-Carbon emissions - Will it reduce carbon emissions?		*
In thinking about this question:		
 How will it reduce greenhouse gas emissions? How will it provide renewable sources of energy? How will it reduce the need for motorised vehicle travel? How will it encourage and support residents to reduce carbon emissions 	s?	
If you want more information contact <u>Tristan.thorn@portsmouthcc.gov.uk</u> or go	to:	
https://www.portsmouth.gov.uk/ext/documents-external/cmu-sustainability-strat	egy.pdf	
Please expand on the impact your policy/proposal will have, and how you proposal mpacts?	ose to mitigate	e any negative
How are you going to measure/check the impact of your proposal?		
B - Environment and climate change	Yes	No
B - Environment and climate change Is your policy/proposal relevant to the following questions?	Yes	No
	Yes	No **
Is your policy/proposal relevant to the following questions?	Yes	No **
Is your policy/proposal relevant to the following questions? B2-Energy use - Will it reduce energy use?	Yes	No ***
Is your policy/proposal relevant to the following questions? B2-Energy use - Will it reduce energy use? In thinking about this question: How will it reduce water consumption? How will it reduce electricity consumption? How will it reduce gas consumption?		No ***
Is your policy/proposal relevant to the following questions? B2-Energy use - Will it reduce energy use? In thinking about this question: • How will it reduce water consumption? • How will it reduce electricity consumption? • How will it reduce gas consumption? • How will it reduce the production of waste?	to: ost-adoption.pc OAppendix%20	± ± ± ± ± ± ± ± ± ± ± ± ± ± ± ± ± ± ±
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B - Environment and climate change	Yes	No
Is your policy/proposal relevant to the following questions?		
B3 - Climate change mitigation and flooding- Will it proactively mitigate against a changing climate and flooding?		*
In thinking about this question:		
 How will it minimise flood risk from both coastal and surface flooding How will it protect properties and buildings from flooding? How will it make local people aware of the risk from flooding? How will it mitigate for future changes in temperature and extreme 		
If you want more information contact <u>Tristan.thorn@portsmouthcc.gov.uk</u> of	or go to:	
https://www.portsmouth.gov.uk/ext/documents-external/env-surface-water-https://www.portsmouth.gov.uk/ext/documents-external/cou-flood-risk-man Please expand on the impact your policy/proposal will have, and how you impacts?	agement-plan.pdf	•
How are you going to measure/check the impact of your proposal?		
B - Environment and climate change	Yes	No
B - Environment and climate change Is your policy/proposal relevant to the following questions?	Yes	No
Is your policy/proposal relevant to the following questions? B4-Natural environment -Will it ensure public spaces are greener, more sustainable and well-maintained?	Yes	No No
Is your policy/proposal relevant to the following questions? B4-Natural environment -Will it ensure public spaces are greener, more	Yes	No **
Is your policy/proposal relevant to the following questions? B4-Natural environment -Will it ensure public spaces are greener, more sustainable and well-maintained?	Yes	No ***
Is your policy/proposal relevant to the following questions? B4-Natural environment- Will it ensure public spaces are greener, more sustainable and well-maintained? In thinking about this question: • How will it encourage biodiversity and protect habitats? • How will it preserve natural sites?		No ***
Is your policy/proposal relevant to the following questions? B4-Natural environment-Will it ensure public spaces are greener, more sustainable and well-maintained? In thinking about this question: How will it encourage biodiversity and protect habitats? How will it preserve natural sites? How will it conserve and enhance natural species?	or go to:	gy-dec-17.pdf
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B - Environment and climate change	Yes	No
Is your policy/proposal relevant to the following questions?		
B5-Air quality - Will it improve air quality?		*
In thinking about this question:		
 How will it reduce motor vehicle traffic congestion? How will it reduce emissions of key pollutants? How will it discourage the idling of motor vehicles? How will it reduce reliance on private car use? 		
If you want more information contact <u>Hayley.Trower@portsmouthcc.gov.ul</u>	<u>k</u> or go to:	
https://www.portsmouth.gov.uk/ext/documents-external/env-aq-air-quality-	plan-outline-busine	ss-case.pdf
Please expand on the impact your policy/proposal will have, and how you impacts?	propose to mitigate	any negative
B - Environment and climate change	Yes	No
B - Environment and climate change Is your policy/proposal relevant to the following questions?	Yes	No
	Yes	No **
Is your policy/proposal relevant to the following questions? B6-Transport - Will it improve road safety and transport for the	Yes	No **
Is your policy/proposal relevant to the following questions? B6-Transport - Will it improve road safety and transport for the whole community?	over users of priva e can walk and cycl ble and active trans	ite vehicles? le safely in the area? sport?
Is your policy/proposal relevant to the following questions? B6-Transport - Will it improve road safety and transport for the whole community? In thinking about this question: • How will it prioritise pedestrians, cyclists and public transport users • How will it allocate street space to ensure children and older people • How will it increase the proportion of journeys made using sustainal	over users of priva e can walk and cycl ble and active trans n pedestrians and c	ite vehicles? le safely in the area? sport?
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B - Environment and climate change	Yes	No
Is your policy/proposal relevant to the following questions?		
B7-Waste management - Will it increase recycling and reduce the production of waste?		*
In thinking about this question:		
 How will it reduce household waste and consumption? How will it increase recycling? How will it reduce industrial and construction waste? 		
If you want more information contact <u>Steven.Russell@portsmouthcc.gov.uk</u> o	r go to:	
https://documents.hants.gov.uk/mineralsandwaste/HampshireMineralsWastel	PlanADOPTED.p	<u>df</u>
Please expand on the impact your policy/proposal will have, and how you pro impacts?	pose to mitigate	any negative
How are you going to measure/check the impact of your proposal?		

C - Regeneration of our city	Yes	No
Is your policy/proposal relevant to the following questions?		
C1-Culture and heritage - Will it promote, protect and enhance our culture and heritage?	*	*
In thinking about this question:		
 How will it protect areas of cultural value? How will it protect listed buildings? How will it encourage events and attractions? How will it make Portsmouth a city people want to live in? 		
If you want more information contact Claire.Looney@portsmouthcc.gov.uk	or go to:	
https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-pla	an-post-adoption.p	<u>odf</u>
Please expand on the impact your policy/proposal will have, and how you impacts?	propose to mitiga	te any negative
How are you going to measure/check the impact of your proposal?		
C - Regeneration of our city	Yes	No
C - Regeneration of our city Is your policy/proposal relevant to the following questions?	Yes	No
	Yes	No
Is your policy/proposal relevant to the following questions? C2-Employment and opportunities - Will it promote the	Yes	No
Is your policy/proposal relevant to the following questions? C2-Employment and opportunities - Will it promote the development of a skilled workforce?	Yes	No
Is your policy/proposal relevant to the following questions? C2-Employment and opportunities - Will it promote the development of a skilled workforce? In thinking about this question: How will it improve qualifications and skills for local people? How will it reduce unemployment? How will it create high quality jobs?	*	No
Is your policy/proposal relevant to the following questions? C2-Employment and opportunities - Will it promote the development of a skilled workforce? In thinking about this question: How will it improve qualifications and skills for local people? How will it reduce unemployment? How will it create high quality jobs? How will it improve earnings?	.uk or go to:	No
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C - Regeneration of o	ur city			Yes	No
ls your policy/proposal	relevant to	the following que	stions?		
C3 - Economy - Will it er support sustainable grow			n the city,	*	
In thinking about this que	stion:				
How will it encourHow will it improveHow will it createHow will it promot	e the local ed valuable emp	conomy? ployment opportuni	ties for local peopl	e?	
If you want more information	tion contact <u>I</u>	Mark.Pembleton@ֈ	oortsmouthcc.gov.	uk or go to:	
https://www.portsmouth.g	jov.uk/ext/do	cuments-external/c	cou-regeneration-s	trategy.pdf	
Please expand on the impacts?	pact your pol	icy/proposal will ha	ave, and how you p	oropose to mi	tigate any negative
Allowing skilled EU Citizens to	o stay in the Uk	(will support the local	economy and make t	the city a more	attractive city for investment
How are you going to me Through national statistics ar					
Q8 - Who was involve	ed in the In	tegrated impact	assessment?		
Paddy May					
This IIA has been app	proved by:	Paddy May, Co	rporate Strategy	Manager	
Contact number:	023 9283	4020			
Date:	28/9/20				

Agenda Item 7

Agenda item:	
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Title of meeting: Cabinet

Date of meeting: 6th October 2020

Subject: The role of Member champions

Report From: The Chief Executive

Report by: Paddy May, Strategy Unit

Wards affected: All

Key decision: NO

Full Council decision: NO

1. Purpose of report

1.1. The purpose of this report is to provide Cabinet with information on the role of Member champions and to see whether Members wish to formally change or emphasise certain aspects of this role description.

2. Recommendations

- 2.1. Cabinet is recommended to:
 - 2.1.1 Note that there are currently 5 active Member champions
 - 2.1.2 Note that the Standards Committee in 2010 previously agreed a protocol for Member champions which is still relevant today
 - 2.1.3 Consider whether any change to this protocol is required and in particular whether there needs to be a different agreed process for selecting new Member champions
 - 2.1.4 Agree that each Champion should do an annual report to Council on relevant activity over the last 12 months

3. Background

- 3.1. At the July Cabinet meeting a request was made that a paper come back to Cabinet on the role of Member champions. Currently there are 5 active Member champions and these are as follows:
 - Armed Forces Champion (Cllr Vernon-Jackson with support from Cllr Jonas and Cllr Coles)
 - Mental Health Champion (Cllr Winnington)
 - Housing & Preventing Homelessness Champion (Cllr Sanders)
 - Heritage Champion (Cllr Hunt)

- LGBT+ Children & Young People Champion (Cllr Udy)
- 3.2. In addition there are two Member champion roles that have not yet been filled and these are the roles of City of Service Champion and Third Sector Champion.
- 3.3. A report to the Standards Committee (with co-opted Members from the Governance & Audit Committee) in January 2010 discussed the roles of Member champions. This report included a protocol, attached as Appendix 1. Whilst this was developed some time ago, it is still relevant and provides a good description on what the role of a Champion should be and what responsibilities a Champion should have.
- 3.4. This protocol states that the role of a Member Champion should be to:

 "To act as a positive focus for officers and the local community at elected member level in respect of the relevant section of the community or range of activities designated by the Council through its committees or panels so as to ensure that full consideration is given to the impact of Council activities and decisions upon that section of the community or range of activities."

The protocol also states five simple key tasks for Member champion.

- 3.5. One of the current Member Champion roles that works particularly well is the Armed Forces Champion. Attached at Appendix 2 is the agreed profile, purpose and role for the Armed Forces Member Champion for each of the 4 authorities in the partnership. This was based on a similar approach taken in Kent. There are a number of reasons why the Armed Forces Champion has been successful including that:
 - it is a cross-cutting issue that doesn't neatly belong in any one area
 - external stakeholders have clear expectations of what they want from the role
 - the inclusion of shadow roles
 - there is a clear role and profile for the person
 - it has particularly high relevance for this city
- 3.6. It is recommended that whenever a Member Champion role is created, a profile, role and description should be agreed. The protocol states that any Committee or Panel may designate Champions from among Elected Members of the City Council and any such appointment should be confirmed at the next Full Council. Cabinet is asked whether it wishes this process to remain or whether it wishes to have an alternative approach to agreeing new Champions. It is also recommended that Champions should do an annual report to Council on relevant activity over the last 12 months.

4. Reasons for recommendations

4.1. The protocol that went to the Standards Committee in 2010 still provides a good description for the role of a Member Champion and what the responsibilities should be. However, Cabinet may wish to update aspects of this protocol, in particular the mechanism by which any new Member champion can be agreed.

J. Integrated impact assessmen	5.	Integrated	Impact	assessmen	١t
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5.1. An integrated impact assessment has been completed.

6. Legal Implications/City Solicitor comments

6.1 There are no legal implications of relevance and the protocol acts as a sensible tool in prescribing the nature and effect of champion status and function.

7. Director of Finance & Resources comments

7.1 There are no direct financial implications arising from the recommendations in this report.

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location

Appendices:

Appendix 1 -Member Champion Protocol agreed by Standards Committee in January 2010.

Appendix 2 - Job role for the Armed Forces Member Champion

Signed by:
DAVID WILLIAMS Chief Executive
The recommendation(s) set out above were approved/ approved as amended/leferred/ rejected by on
Signed by:

Member Champions' Protocol

CHAMPIONS

1. Appointment of Champions

Any Committee or Panel at its discretion, may from time to time, designate Champions from among Elected Members of the City Council and any such appointment should be confirmed at the next full council meeting.

2. Term of Office

Councillors who are designated as Champions shall hold office from the date of the Council Meeting at which their appointment is confirmed until:

- (a) they resign from office;
- (b) they are suspended from being Councillors under Part III of the Local Government Act 2000 (although they may resume office at the end of the period of suspension);
- (c) they are no longer Councillors; or
- (d) until the start of the next Annual Meeting of the Council, except that the Council may remove them from office earlier at its discretion.

3. Role and Functions

To act as a positive focus for officers and the local community at elected member level in respect of the relevant section of the community or range of activities designated by the Council through its committees or panels so as to ensure that full consideration is given to the impact of Council activities and decisions upon that section of the community or range of activities.

4. Key Tasks

- (a) To make contact with local organisations concerned with the designated section of the community or range of activities and to establish effective and regular consultation arrangements with those organisations.
- (b) To represent the views of such organisations to officers, the Council, the Cabinet, Overview and Scrutiny Panels and other committees, on all relevant aspects of the Council's activities.
- (c) To act as an advocate on behalf of the relevant section of the community or range of activities within the council as an organisation and its wider community
- (d) To become familiar with the needs and priorities of the relevant section of the community, or range of activities concerned, and to weigh up interests expressed in order to provide sound advice on the implications of alternative courses of action
- (e) To feedback decisions of the Council and to explain the Council's position on specific issues of concern to relevant organisations and to individuals involved.

Elected Armed Forces Champion's for Gosport, Isle of Wight, Portsmouth and Southampton

The profile:

A member of the Cabinet with an interest in the Armed Forces community;

Some Armed Forces experience would be an advantage;

Appointed by the Council (on the recommendation of the Executive/Cabinet) to emphasise the importance that the Council places on the role.

The purpose:

Underlying all actions is the objective to raise the profile of the needs of the Armed Forces community (Serving personnel, both regular and reserve, their families, veterans and Cadets), within the Council's.

The role:

Chairing and maintaining awareness of all relevant developments of the Solent Armed Forces Covenant Partnership and associated task groups.

Close liaison with the appointed Covenant lead officer and programme manager, with particular reference to the council's obligations undertaken through the Armed Forces Covenant.

Close liaison with the Mayor/Chairman on all ceremonial matters in which the Mayor/Chairperson should be involved (e.g. Armed Forces Day, Armistice Day).

Keeping local members of parliament appraised of the activity within the Council in relation to the Armed Forces community.

A lead in ensuring all areas of council business take into account the needs of the local Armed Forces community.

To liaise as appropriate with local members of the Armed Forces, in particular the appropriate Task Commander (appointed by 11th Infantry Brigade) to assist in understanding where help maybe most needed and to in turn enable a better understanding within the Armed Forces of the limitations and different responsibilities of local government and it's decision-making processes.

To be a focal point for liaison with businesses/local organisations within the local authority to promote the Armed Forces Covenant and encourage their engagement with the Armed Forces, Defence Employers Recognition Scheme and SE RFCA (South East Reserve Forces and Cadet Association). Close liaison with the Council's business/economic development section (or equivalent) on these matters will be required.

To support local Cadet units by acting as the key link with the local authority, and to look to provide local ceremonial, Remembrance and Cadet Adult volunteering opportunities.

To sponsor an annual report to the executive/cabinet detailing the Council's actions over the past year in respect of the obligations to the Covenant.





Integrated Impact Assessment (IIA)

Integrated impact assessment (IIA) form December 2019

www.portsmouth.gov.uk

The integrated impact assessment is a quick and easy screening process. It should:

- identify those policies, projects, services, functions or strategies that could impact positively or negatively on the following areas:
 - Communities and safety
 - Regeneration and culture

back to Council annually

- Environment and public space
- Equality & DiversityThis can be found in Section A5

Directorate:	Executive	
Service, function: Title of policy, servi	Strategy ce, function, project or strategy (new or old) :	
Member Champions		
Type of policy, servi	ce, function, project or strategy:	
★ Existing		
New / proposed		
Changed		
What is the aim of y	our policy, service, function, project or strategy?	

Report confirms existing processes and roles for Member Champions with a new requirement to report

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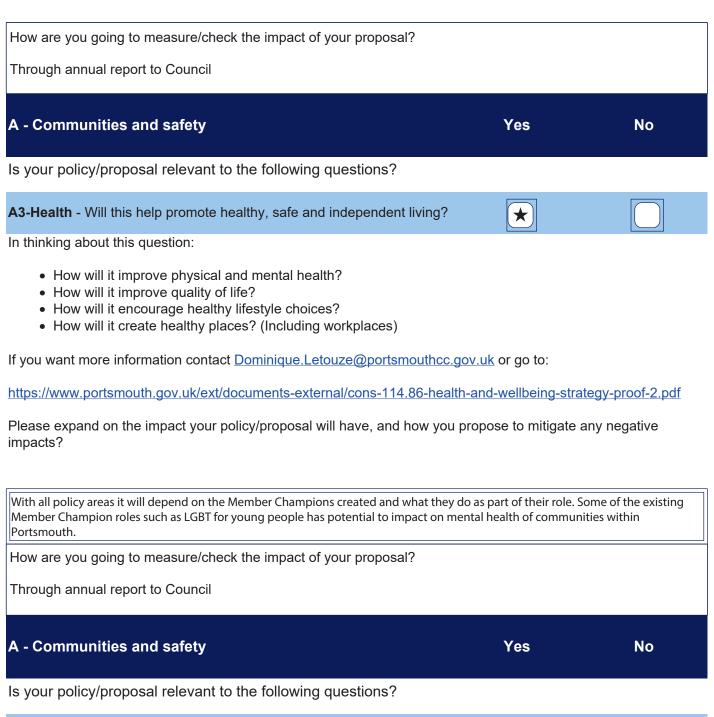
Has any consultation been undertaken for this proposal? What were the outcomes of the consultations? Has anything changed because of the consultation? Did this inform your proposal? No consultation required A - Communities and safety Yes No Is your policy/proposal relevant to the following questions? A1-Crime - Will it make our city safer? * In thinking about this question: How will it reduce crime, disorder, ASB and the fear of crime? How will it prevent the misuse of drugs, alcohol and other substances? How will it protect and support young people at risk of harm? How will it discourage re-offending? If you want more information contact Lisa. Wills@portsmouthcc.gov.uk or go to: https://www.portsmouth.gov.uk/ext/documents-external/cou-spp-plan-2018-20.pdf Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts? With all policy areas it will depend on the Member Champions created and what they do as part of their role. Some of the existing Member Champion roles such as preventing homelessness has potential to impact on safety of vulnerable members of society How will you measure/check the impact of your proposal? Through annual report to Council A - Communities and safety Yes No Is your policy/proposal relevant to the following questions? **A2-Housing** - Will it provide good quality homes? In thinking about this question: How will it increase good quality affordable housing, including social housing? How will it reduce the number of poor quality homes and accommodation? How will it produce well-insulated and sustainable buildings? How will it provide a mix of housing for different groups and needs?

If you want more information contact Daniel.Young@portsmouthcc.gov.uk or go to:

https://www.portsmouth.gov.uk/ext/documents-external/psh-providing-affordable-housing-in-portsmouth-april-19.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

With all policy areas it will depend on the Member Champions created and what they do as part of their role. Some of the existing Member Champion roles such as potential to impact on providing good quality homes for vulnerable members of society



A4-Income deprivation and poverty-Will it consider income deprivation and reduce poverty?





In thinking about this question:

- How will it support those vulnerable to falling into poverty; e.g., single working age adults and lone parent households?
- How will it consider low-income communities, households and individuals?
- How will it support those unable to work?
- How will it support those with no educational qualifications?

If you want more information contact Mark.Sage@portsmouthcc.gov.uk or go to:

https://www.portsmouth.gov.uk/ext/documents-external/cou-homelessness-strategy-2018-to-2023.pdf https://www.portsmouth.gov.uk/ext/health-and-care/health/joint-strategic-needs-assessment

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

With all policy areas it will depend on the Member Champions created and what they do as part of their role. Some of the existing Member Champion roles such as Armed Forces Champion has potential to impact on income deprivation of veterans

How are you going to measure/check the impact of your proposal?

Through annual report to Council

A - Communities and safety

Yes

No

A5-Equality & diversity - Will it have any positive/negative impacts on

the protected characteristics? In thinking about this question:

• How will it impact on the protected characteristics-Positive or negative impact (Protected characteristics under the Equality Act 2010, Age, disability, race/ethnicity, Sexual orientation, gender reassignment, sex, religion or belief, pregnancy and maternity, marriage and civil partnership, socio-economic)

 \star

- What mitigation has been put in place to lessen any impacts or barriers removed?
- How will it help promote equality for a specific protected characteristic?

If you want more information contact gina.perryman@portsmouthcc.gov.uk or go to:

https://www.portsmouth.gov.uk/ext/documents-external/cmu-equality-strategy-2019-22-final.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

With all policy areas it will depend on the Member Champions created and what they do as part of their role. Some of the existing Member Champion roles such as LGBT+ Children & Young People Champion has potential to impact on equality issues for young people

How are you going to measure/check the impact of your proposal? Through annual report to Council

B - Environment and climate change	Yes	No
Is your policy/proposal relevant to the following questions?		
B1-Carbon emissions - Will it reduce carbon emissions?		*
In thinking about this question:		
 How will it reduce greenhouse gas emissions? How will it provide renewable sources of energy? How will it reduce the need for motorised vehicle travel? How will it encourage and support residents to reduce carbon emissions. 	าร?	
If you want more information contact <u>Tristan.thorn@portsmouthcc.gov.uk</u> or g	o to:	
https://www.portsmouth.gov.uk/ext/documents-external/cmu-sustainability-stra	ategy.pdf	
Please expand on the impact your policy/proposal will have, and how you pro impacts?	pose to mitigat	e any negative
A future Champion for this issue could impact on this policy agenda		
How are you going to measure/check the impact of your proposal? Through annual report to Council if relevant Champion created		
B - Environment and climate change	Yes	No
Is your policy/proposal relevant to the following questions?		
B2-Energy use - Will it reduce energy use?		*
In thinking about this question:		
 How will it reduce water consumption? How will it reduce electricity consumption? 		
How will it reduce gas consumption?How will it reduce the production of waste?		
	o to:	
How will it reduce the production of waste?	oost-adoption.p 20Appendix%2	201%20-%20Energy%
How will it reduce the production of waste? If you want more information contact Triston.thorn@portsmouth.c.gov.uk or governments: https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-phttps://democracy.portsmouth.gov.uk/documents/s24685/Home%20Energy%20and%20water%20at%20home%20-%20Strategy%202019-25.pdf Please expand on the impact your policy/proposal will have, and how you pro	oost-adoption.p 20Appendix%2	201%20-%20Energy%

B - Environment and climate change	Yes	No			
Is your policy/proposal relevant to the following questions?					
B3 - Climate change mitigation and flooding- Will it proactively mitigate against a changing climate and flooding?		*			
In thinking about this question:					
 How will it minimise flood risk from both coastal and surface flooding in the future? How will it protect properties and buildings from flooding? How will it make local people aware of the risk from flooding? How will it mitigate for future changes in temperature and extreme weather events? 					
If you want more information contact <u>Tristan.thorn@portsmouthcc.gov.uk</u> or g	go to:				
https://www.portsmouth.gov.uk/ext/documents-external/env-surface-water-mathtps://www.portsmouth.gov.uk/ext/documents-external/cou-flood-risk-manage Please expand on the impact your policy/proposal will have, and how you proimpacts?	ement-plan.pdf				
A future Champion for this issue could impact on this policy agenda					
How are you going to measure/check the impact of your proposal? Through annual report to Council if Champion created					
B - Environment and climate change	Yes	No			
B - Environment and climate change Is your policy/proposal relevant to the following questions?	Yes	No			
	Yes	No **			
Is your policy/proposal relevant to the following questions? B4-Natural environment -Will it ensure public spaces are greener, more	Yes	No **			
Is your policy/proposal relevant to the following questions? B4-Natural environment -Will it ensure public spaces are greener, more sustainable and well-maintained?	Yes	No **			
Is your policy/proposal relevant to the following questions? B4-Natural environment-Will it ensure public spaces are greener, more sustainable and well-maintained? In thinking about this question: How will it encourage biodiversity and protect habitats? How will it preserve natural sites?		No			
Is your policy/proposal relevant to the following questions? B4-Natural environment-Will it ensure public spaces are greener, more sustainable and well-maintained? In thinking about this question: How will it encourage biodiversity and protect habitats? How will it preserve natural sites? How will it conserve and enhance natural species?	go to:	y-dec-17.pdf			
Is your policy/proposal relevant to the following questions? B4-Natural environment -Will it ensure public spaces are greener, more sustainable and well-maintained? In thinking about this question: • How will it encourage biodiversity and protect habitats? • How will it preserve natural sites? • How will it conserve and enhance natural species? If you want more information contact Daniel.Young@portsmouthcc.gov.uk or Daniel.Young@portsmouth-recreation-	go to: mitigation-strateg	y-dec-17.pdf			
Is your policy/proposal relevant to the following questions? B4-Natural environment-Will it ensure public spaces are greener, more sustainable and well-maintained? In thinking about this question: How will it encourage biodiversity and protect habitats? How will it preserve natural sites? How will it conserve and enhance natural species? If you want more information contact Daniel.Young@portsmouthcc.gov.uk or https://www.portsmouth.gov.uk/ext/documents-external/pln-solent-recreation-https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-Please expand on the impact your policy/proposal will have, and how you pro-	go to: mitigation-strateg	y-dec-17.pdf			
Is your policy/proposal relevant to the following questions? B4-Natural environment-Will it ensure public spaces are greener, more sustainable and well-maintained? In thinking about this question: • How will it encourage biodiversity and protect habitats? • How will it preserve natural sites? • How will it conserve and enhance natural species? If you want more information contact Daniel.Young@portsmouthcc.gov.uk or https://www.portsmouth.gov.uk/ext/documents-external/pln-solent-recreation-https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-Please expand on the impact your policy/proposal will have, and how you pro impacts?	go to: mitigation-strateg	y-dec-17.pdf			

B - Environment and climate change	Yes	No
Is your policy/proposal relevant to the following questions?		
B5-Air quality - Will it improve air quality?		*
In thinking about this question:		
 How will it reduce motor vehicle traffic congestion? How will it reduce emissions of key pollutants? How will it discourage the idling of motor vehicles? How will it reduce reliance on private car use? 		
If you want more information contact <u>Hayley.Trower@portsmouthcc.gov.uk</u> or	go to:	
https://www.portsmouth.gov.uk/ext/documents-external/env-aq-air-quality-plan	n-outline-busines	s-case.pdf
Please expand on the impact your policy/proposal will have, and how you propimpacts?	oose to mitigate a	any negative
A future Champion could impact on this issue		
How are you going to measure/check the impact of your proposal? Through annual report to Council if Champion created		
B - Environment and climate change	Yes	No
B - Environment and climate change Is your policy/proposal relevant to the following questions?	Yes	No
	Yes	No
Is your policy/proposal relevant to the following questions? B6-Transport - Will it improve road safety and transport for the	Yes	No **
Is your policy/proposal relevant to the following questions? B6-Transport - Will it improve road safety and transport for the whole community?	er users of privat n walk and cycle and active trans	e vehicles? e safely in the area? port?
Is your policy/proposal relevant to the following questions? B6-Transport - Will it improve road safety and transport for the whole community? In thinking about this question: • How will it prioritise pedestrians, cyclists and public transport users over the will it allocate street space to ensure children and older people cale. How will it increase the proportion of journeys made using sustainable	er users of privat n walk and cycle and active trans destrians and cy	e vehicles? e safely in the area? port?
Is your policy/proposal relevant to the following questions? B6-Transport - Will it improve road safety and transport for the whole community? In thinking about this question: • How will it prioritise pedestrians, cyclists and public transport users over the end of the	er users of privat n walk and cycle and active trans destrians and cy	e vehicles? e safely in the area? port?
Is your policy/proposal relevant to the following questions? B6-Transport - Will it improve road safety and transport for the whole community? In thinking about this question: • How will it prioritise pedestrians, cyclists and public transport users over expected in the proposed of the proposed o	er users of privaten walk and cycle and active transdestrians and cyto:	e vehicles? e safely in the area? port? clists?
Is your policy/proposal relevant to the following questions? B6-Transport - Will it improve road safety and transport for the whole community? In thinking about this question: • How will it prioritise pedestrians, cyclists and public transport users over the end of the	er users of privaten walk and cycle and active transdestrians and cyto:	e vehicles? e safely in the area? port? clists?

B - Environment and climate change	Yes	No
Is your policy/proposal relevant to the following questions?		
B7-Waste management - Will it increase recycling and reduce the production of waste?		*
In thinking about this question:		
 How will it reduce household waste and consumption? How will it increase recycling? How will it reduce industrial and construction waste? 		
If you want more information contact <u>Steven.Russell@portsmouthcc.gov.uk</u> of	or go to:	
https://documents.hants.gov.uk/mineralsandwaste/HampshireMineralsWaste	PlanADOPTED.pd	<u>df</u>
Please expand on the impact your policy/proposal will have, and how you proimpacts?	opose to mitigate a	nny negative
A future Champion if created could impact on this policy area		
How are you going to measure/check the impact of your proposal?		
Through annual report to Council if Champion created		

C - Regeneration of our city	Yes	No
Is your policy/proposal relevant to the following questions?		
C1-Culture and heritage - Will it promote, protect and enhance our culture and heritage?	*	
In thinking about this question:		
 How will it protect areas of cultural value? How will it protect listed buildings? How will it encourage events and attractions? How will it make Portsmouth a city people want to live in? 		
If you want more information contact_Claire.Looney@portsmouthcc.gov.u	or go to:	
https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-pl	an-post-adoption.pd	<u>lf</u>
Please expand on the impact your policy/proposal will have, and how you impacts?	propose to mitigate	any negative
With all policy areas it will depend on the Member Champions created and what they Member Champion roles such as Heritage Champion has a likely impact on this aspec		Some of the existing
How are you going to measure/check the impact of your proposal? Through annual report To Council		
C - Regeneration of our city	Yes	No
C - Regeneration of our city Is your policy/proposal relevant to the following questions?	Yes	No
	Yes	No No
Is your policy/proposal relevant to the following questions? C2-Employment and opportunities - Will it promote the	Yes	No **
Is your policy/proposal relevant to the following questions? C2-Employment and opportunities - Will it promote the development of a skilled workforce?	Yes	No No
Is your policy/proposal relevant to the following questions? C2-Employment and opportunities - Will it promote the development of a skilled workforce? In thinking about this question: How will it improve qualifications and skills for local people? How will it reduce unemployment? How will it create high quality jobs?		No No
Is your policy/proposal relevant to the following questions? C2-Employment and opportunities - Will it promote the development of a skilled workforce? In thinking about this question: How will it improve qualifications and skills for local people? How will it reduce unemployment? How will it create high quality jobs? How will it improve earnings?	v.uk or go to:	No No
Is your policy/proposal relevant to the following questions? C2-Employment and opportunities - Will it promote the development of a skilled workforce? In thinking about this question: How will it improve qualifications and skills for local people? How will it reduce unemployment? How will it create high quality jobs? How will it improve earnings?	v.uk or go to: strategy.pdf	
Is your policy/proposal relevant to the following questions? C2-Employment and opportunities - Will it promote the development of a skilled workforce? In thinking about this question: How will it improve qualifications and skills for local people? How will it reduce unemployment? How will it create high quality jobs? How will it improve earnings? If you want more information contact Mark.Pembleton@portsmouthcc.gov.https://www.portsmouth.gov.uk/ext/documents-external/cou-regenerations. Please expand on the impact your policy/proposal will have, and how your	v.uk or go to: strategy.pdf propose to mitigate do as part of their role.	any negative Some of the existing

C - Regeneration of	our city			Yes	No
Is your policy/propos	al relevant to	the following que	stions?		
C3 - Economy - Will it support sustainable gro			n the city,	*	
In thinking about this qu	uestion:				
How will it improHow will it create	ove the local ed e valuable emp	elopment of key ind conomy? ployment opportuni nt and growth in the	ties for local peopl	e?	
If you want more inform	ation contact	<u> Mark.Pembleton@</u> լ	oortsmouthcc.gov.u	uk or go to:	
https://www.portsmouth	ı.gov.uk/ext/do	cuments-external/d	cou-regeneration-s	trategy.pdf	
Please expand on the inimpacts?	mpact your po	icy/proposal will ha	ave, and how you p	propose to mi	tigate any negative
With all policy areas it will on Member Champion roles su					
How are you going to n Through annual report to C		the impact of your	proposal?		
Q8 - Who was invol	ved in the In	tegrated impact	assessment?		
Paddy May					
This IIA has been ap	oproved by:	Paddy May, Co	rporate Strategy	Manager	
Contact number:	023 9283 4	4020			
Date:	28/9/20				

Agenda Item 10



Title of meeting: PCC Cabinet

Date of meeting: 6th October 2020

Subject: Tipner West Regeneration Programme

Report by: Tristan Samuels, Director of Regeneration

Wards affected: All

Key decision: Yes

Full Council decision: No

1. Purpose of report

- 1.1. To update members on the design and consultation work undertaken to date, noting feedback from residents and the market.
- 1.2. To obtain, "In Principle" member approval for the Tipner West scheme to be taken through to planning, and other consenting requirements, highlighting the planning route and the risks.
- 1.3. To obtain member approval for the expenditure required to obtain planning and other statutory consents for the scheme, subject to certain conditions.
- 1.4. To obtain member approval to complete the acquisition of land at the Tipner peninsular and 'other' compensatory land required to deliver the scheme.

2. Recommendations

2.1. That Cabinet:

- 2.1.1. Notes the comments from the public consultation and market engagement.
- 2.1.2. Approve in principle the proposed design and mix of use types as noted in 3.6 and delegate to the Director of Regeneration progression of design works in line with these principles for the purposes of the necessary planning applications under the Town and Country Planning Act ('TCPA') and the Transport Works Act 1992 ('TWA') Order. Prior to submission, both applications are subject to the prior approval of the Full Council required in relation to promotion of applications and orders under the TWA.
- 2.1.3. Approve the release of up to £8m of funding from the city deal grant for the preparation of the TWA and TCPA applications, and any other necessary

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1



additional consents relating to the proposed Tipner development; funding to be released through a "gateway" process following the satisfactory achievement of the criteria set out in recommendation 2.1.4 below

- 2.1.4. The criteria to be achieved to enable the funding to be released is as follows and will require the approval of the S.151 Officer in consultation with the Director of Regeneration and the Cabinet Member with responsibility for the scheme:
 - i) It is expenditure that is required to complete an Outline Business Case (required to lever in additional grant funding) or required to prepare the TWA, TCPA
 - ii) Funding route(s) have been identified as being available to the Council (not necessarily confirmed) sufficient to substantially (95%) meet the overall gross development cost of the scheme i.e. any "viability gap" remains at less than 5%
 - iii) That prior to the entering into each contract for spend, there is an evaluation that demonstrates that there remains reasonable expectation that any viability gap can be met in full from either additional external funding or modification to the scheme and that an evidence base can be provided to form that "reasonable expectation"
 - iv) Delegates to the Assistant Director Property & Investment, in consultation with the Director of Finance and S.151 officer to negotiate and complete the acquisition of land at the Tipner peninsular and 'other' compensatory land but subject to a satisfactory financial appraisal and reasonable expectation of overall scheme viability with any acquisition costs to be funded from the City Deal Grant.

3. Background

- 3.1. A development on the land known as Tipner West has been in the public domain for nearly 40 years. Circa £48 million of funding through the City Deal was awarded to PCC in 2015 to enable new employment space; new housing; and lever in significant amounts of new private sector investment into the economy. The City Deal also focused on supporting further growth in the area's maritime, marine and advanced manufacturing sectors.
- 3.2. The option to maximise the potential of the Tipner Development Area through the inclusion of land reclamation for Tipner West was explored in a Local Plan 'Regulation 18' consultation, published in February 2019.
- 3.3. In 2019 the newly formed Strategic Developments team in the Regeneration Directorate was tasked with developing the project, early designs compared a traditional housing with the City Deal submission and the 'Super Peninsular' concept.



3.4. On 24th July 2019 the outcome of the Local Plan Regulation 18 consultation and work to explore the 'Super Peninsular' was presented to and approved by Cabinet. The team has established a concept that is being acknowledged both nationally and internationally and it has only grown in strength and relevance during the pandemic.

3.5. The key principles

- 3.5.1. **Pedestrian First:** Benchmark for people oriented design for a future without surface -level cars and kerbs.
- 3.5.2. **Complete Communities:** Inclusive design centred on creating a sense of belonging.
- 3.5.3. **Connectivity:** Designing a connected, walkable environment supported by innovative mobility solutions
- 3.5.4. **Close to Nature:** Balanced design, including habitat net gain, in response to growing environmental consciousness.
- 3.5.5. **Innovative Environment**: Designing inspiring places for economic innovation.
- 3.5.6. **Sustainable Lifestyle**: Socially focused design for a healthier more balanced living.

3.6. Key deliverables

- Circa 3,500 homes
- Circa 50% apartments and 50% houses
- Circa 9 ha of Marine employment
- Aims to be a policy compliant affordable housing scheme as a minimum.

3.7. Economic Benefits

- Circa 300 construction jobs per annum
- Circa 2500 operational jobs of which 1700 are marine related (further 4500 net additional operational jobs)
- Circa 300 retail and leisure jobs
- Circa £150million operational GVA per annum
- Over £30 million residential spend per annum
- Additional council income circa £6 million per annum
- 3.7.1. The team are currently also undertaking a supply chain management exercise to understand the economic impact of Tipner before it is even delivered on the local economy.



3.8. The Vision

- 3.8.1. Aspirational design needs to be balanced with a deliverable and fundable development project and on these points significant progress has been made and the programme is now at a point of needing to secure the fees to take the Tipner Regeneration Programme (TRP) through to Planning.
- 3.8.2. We will achieve our ambitious vision of producing high quality marine employment and an extraordinary development of residential neighbourhoods. This will create a unique and sustainable community within a contemporary and ecologically focused location. The Tipner Regeneration programme is committed to the green agenda and we will continue to work with partners as the programme progresses to create a sustainable place.
- 3.8.3. The marine employment hub will be recognised as a national beacon within the industry and the residential development will be regarded as a desirable place to live within Portsmouth. We will have also created an iconic and captivating gateway into the city.
- 3.9. Following our highly successful industry day and various internal/stakeholder engagement, the roadshow that took place from January to March 2020 was highly successful. The Tipner West team visited over 9 locations with circa 300 attendees. This was a fantastic experience and we had incredibly helpful feedback. This is outlined in *Appendix 6 -TRP Roadshow Feedback- Q1*.
- 3.10. On the 22nd May 2020, a decision was taken by the TRP Portfolio Board to bring any further expenditure required from the City Deal before Cabinet as the programme is now proceeding into submission of planning. This has been a long programme and a lot of uncertainty in the past. It is right now we are starting to gain clarity that cabinet are able to take a view of the future of Tipner West.

4. Reasons for recommendations

- 4.1. The location, scale and vibrancy of the proposed development will create a powerful sense of arrival into Portsmouth and will play a leading role in advertising the city's ambition and potential.
- 4.2. Due to Portsmouth's geographic location, Tipner West also stands as the gateway into the Solent area, and the South West region's maritime industry. This provides Tipner with a unique opportunity to build upon Portsmouth's rich maritime history and current assets, to shape an innovative way forward for marine employment and secure a UK leadership position in the industry.
- 4.3. Portsmouth City Council has an obligation to meet housing delivery requirements of 17,260 by 2036 set by central Government. If Tipner West delivers less than the proposed 3,500 residential units, more development opportunities must be found elsewhere in Portsmouth.



- 4.4. In order for the land at Tipner West to be of economic value to PCC, planning permission for the development needs to be obtained. The tasks required going forward are integral to the planning applications regardless of what is being built on the site.
- 4.5. In order to formulate the applications under the TWA and TCPA required for Tipner West we will need the following to be completed. Please note a detailed breakdown of these tasks can be found in *Appendix 2 TRP- Task breakdown*.
 - 4.5.1. Further input into PCC local plan process.
 - 4.5.2. Land Assembly including negotiation and acquisitions of land at the Tipner peninsular and 'other' compensatory land (relating to the compensatory measures pursuant to the Conservation of species and Habitats Regulations 2017) required to deliver the scheme to be funded from the City Deal Grant.
 - 4.5.3. Ongoing engagement including formal consultations, statement of community involvement, exhibitions, and engagement with various stakeholder groups across the city.
 - 4.5.4. Further engagement with the environmental regulatory bodies
 - 4.5.5. Schematic Masterplan (Parameter plans, design and access statement, design codes and all within a 3D Model)
 - 4.5.6. Cost consultancy services and legal advice will be provided throughout this programme.
 - 4.5.7. Environmental Impact Assessment (EIA), environmental technical reporting (including coastal environmental modelling, Ground investigations, Marine investigations and environmental surveys.) and full transport assessment.
 - 4.5.8. A full Habitats Regulations Assessment
 - 4.5.9. TWA Order application preparation (Consultation Report, Draft Order, Explanatory Memorandum) and submission.
 - 4.5.10. Town and Country Planning Act application (preparation and submission)
- 4.6. As we continue through the programme and evidence and detail becomes available, we will seek to continually reduce costs and aim to increase value.
- 4.7. For this stage in a development of this scale, it is appropriate to make sensible assumptions around funding opportunities and design. In order to progress with these assumptions we need to continue with the work required for our planning application.



5. Integrated impact assessment

5.1. An Integrated Impact Assessment has been completed (Appendix 1).

6. Legal implications

- 6.1. Expert legal advice has been sought from a reputable law firm in relation to the consenting routes required for the proposed Tipner and Horsea Island development.
- 6.2. An order of the Secretary of State for Transport under the Transport and Works Act 1992 ('TWA') has been identified as the appropriate consenting mechanism for the following elements of the development:
 - The link bridge;
 - The reclamation (including any retaining walls and flood defence structures);
 - Marine facilities within the reclamation (e.g. jetties or wharves and related buildings);
 - Retaining walls, flood defence structures and other works which are necessary to facilitate the reclamation or the bridge or to mitigate any effects caused by the works for the bridge or reclamation.
- 6.3. The TWA application would be accompanied by an application for a planning direction under Section 90(2A) of the Town and Country Planning Act 1990 to give deemed planning permission for the development authorised in the TWA.
- 6.4. In addition to TWA, other consents will be required, including a marine licence by the Marine Management Organisation which must be obtained to authorise construction, alteration or improvement, dredging and deposits in the sea, and for both the footings of the link bridge and any reclamation.
- 6.5. An application process for the TWA and marine licence is considered very complex and lengthy, and is very likely to involve a public inquiry. The report and the 'Task Tracker' appendix set out in detail the extent of the necessary preparatory work for the application process.
- 6.6. A separate planning application(s) to the local planning authority will also be necessary to authorise the development of other marine employment buildings and structures and any housing provision.
- 6.7. As noted in the recommendations section, a separate prior authority from the Full Council is required in relation to promotion of the TWA application, pursuant to s.20 of the Transport and Works Act 1992, s.239 (Power to promote or oppose local or personal Bills) of the Local Government Act 1972, and the Council's Constitution (Part 1, Chapter 4).



6.8. The Full Council, at its budget meeting on 11th February 2020, approved estimated £7,090,000 capital expenditure on Tipner in 2020/2021, £15,520,000 in 2021/2022, and £20,206,372 in 2022/2023. The planning and consenting process referred to in this report is currently expected to be completed in the 1st quarter of 2023; therefore, the recommendation contained in paragraph 2.1.3 falls within the remit of the approved capital budget for the project.

7. Director of Finance's comments

- 7.1 The deliverables as outlined in paragraph 3.6 exceed the outputs as set out in the conditions of the City Deal grant. The original grant conditions stated that the Council needed to deliver 2,370 Homes and 58,000 square meters, 3,742 new permanent jobs as a minimum.
- 7.2 To date the Council has spent £10.8m of the City Deal Fund. This is summarised below:

	£'ms
Master planning Consultant Fees	4.6
Land Acquisition	3.8
Internal Fees	1.8
Survey Costs	0.6
Legal Fees	0.2
Total	10.8

- 7.3 The proposals contained within this report recommend that a further £7,505,000 is spent to progress design works for the purposes of obtaining the necessary planning applications under the Town and Country Planning Act ('TCPA') and the Transport Works Act 1992 ('TWA') and to prepare an Outline Business Case to enable the Council to bid for additional external funding (as set out in appendix 2). The Council will also need to incur costs related to internal fees.
- 7.4 The Council has been working with a multi-disciplinary team of specialist consultants to evidence a financially viable scheme that will allow it to develop the Tipner peninsula. A high level financial appraisal has been carried out that shows in order to deliver a development that will produce the outputs of the project as at 3.6, further public money either from the Council or Central Government would be required, and that could be more than £100m.
- 7.5 The recommendations contained within the report require that before the Council embarks on further significant expenditure on this development that it must gain greater clarity over the likely viability of the scheme and have a "reasonable expectation" that the "viability gap" is capable of being closed. Appendix 5 sets out a map of potential funders and their objectives in providing funding. At this stage, it is expected that Homes England would be the most



likely funder of sufficient scale to substantially address the current viability gap. Preliminary discussions with Homes England to secure funding have commenced but are at an early stage. Notably, the level of subsidy required is not dissimilar to other schemes around the country with similar size outputs.

- 7.6 Alternatively or additionally, other external funders and / or modifications to the scheme may need to be identified which also have a "reasonable expectation" of delivery.
- 7.7 Due to the current scale of the "viability gap", the as yet uncertain prospects for further funding and the desire to avoid any potentially abortive expenditure it is recommended that approval to spend up to £7,505,000 is approved in principle but subject to the criteria and gateways described within the recommendations to this report.
- 7.8 In addition, compensatory land is required to be purchased as part of the development in order to increase the land mass at the Tipner peninsula. Since the development is in an area of Special Scientific Interest, the Council are required to purchase compensatory land with the aim of ensuring there is no net loss of habitat. The exact amount and cost of compensatory land required in order increase the land mass is as yet unknown but a prudent estimate has been made within the overall viability assessment referred to in paragraph 7.4 above. Negotiations with other land owners on the peninsula in order to complete the land assembly are also required. Any decision to acquire these land ownerships will be subject to a satisfactory financial appraisal and reasonable expectation of overall scheme viability with any acquisition costs to be funded from the City Deal Grant.

Tristan Samuels

Signed by:

Director of Regeneration



Appendices:

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location
Appendix 1- TRP- IIA	
Appendix 2- TRP- Task Breakdown	Confidential
Appendix 3- TRP - Funding Map	
Appendix 4- TRP- High Level Programme	
Appendix 5- TRP- Roadshow Feedback	
Q1	

The recommendation(s) set out above were approved/ approved as amended/ deferred/ rejected by on
rejected by
Signed by:





Integrated Impact Assessment (IIA)

Integrated impact assessment (IIA) form December 2019

www.portsmouth.gov.uk

The integrated impact assessment is a quick and easy screening process. It should:

- identify those policies, projects, services, functions or strategies that could impact positively or negatively on the following areas:
 - Communities and safety
 - Regeneration and culture
 - Environment and public space
 - Equality & Diversity This can be found in Section A5

Directorate:	Regeneration					
Service, function:	Strategic Developments					
Title of policy, service, function, project or strategy (new or old) :						
Tipner West Regene	ration Programme					
Type of policy, serv	ice, function, project or strategy:					
★ Existing						
New / proposed						
Changed						
What is the aim of y	our policy, service, function, project or strategy?					

The most ambitious expansion to the city of Portsmouth in over an century, Tipner West is being transformed into an exemplar maritime community; setting a new standard for sustainable living and working. Building on the traditions of Portsmout path in judge in partitime history, Tipner West is to become home to a vibrant and innovative enterprise district. Its design redefines the relationship between sea

and land and promotes a greener walkable new maritime district for the city with health and wellbeing at its core.

Has any consultation been undertaken for this proposal? What were the outcomes of the consultations? Has anything changed because of the consultation? Did this inform your proposal?

An informal public consultation was undertaken through January to March 2020, across the entire city. The data collected has been circulated internally and we will use it to inform regular communications through 2020. Formal consultation is due to take place in Q1 and Q2 to help inform the planning application.

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A1-Crime - Will it make our city safer?





In thinking about this question:

- How will it reduce crime, disorder, ASB and the fear of crime?
- How will it prevent the misuse of drugs, alcohol and other substances?
- How will it protect and support young people at risk of harm?
- How will it discourage re-offending?

If you want more information contact Lisa. Wills@portsmouthcc.gov.uk or go to:

https://www.portsmouth.gov.uk/ext/documents-external/cou-spp-plan-2018-20.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

At this stage of the programme we do not have a detailed knowledge of the impact of the development in terms of safety and reduction of crime within the area.

It is critical to ensure that our design principals focus on the development being safe for residents and visitors. In addition to that, we believe in the importance of enabling strong, inclusive communities where social and physical activity are encouraged as a way to prevent mental health issues and support people to develop in a healthy environment.

How will you measure/check the impact of your proposal?

We are working to a procurement delivery scorecard which outlines all ours KPIs. This will be continually reviewed prior to our submitting to planning.

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A2-Housing - Will it provide good quality homes?





In thinking about this question:

- How will it increase good quality affordable housing, including social housing?
- How will it reduce the number of poor quality homes and accommodation?
- · How will it produce well-insulated and sustainable buildings?
- How will it provide a mix of housing for different groups and needs?

If you want more information contact Daniel.Young@portsmouthcc.gov.uk or go to:

https://www.portsmouth.gov.uk/ext/documents-external/psh-providing-affordable-housing-in-portsmouth-april-19.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

The plans for Tipner West address the city needs for housing, with a large focus on health and well-being for a new sustainable community. We do not just want to build homes. We want to build a community that flourishes and much thought has gone into how people can live in a more environmentally conscious way. We hope this will set the bar for future developments in Portsmouth.

We are aiming to be policy compliant as a minimum.

Within the Strategic Developments team, we are committed to delivering safe homes that provide natural light, ventilation, noise protection and affordable heating.

How are you going to measure/check the impact of your proposal?

We are working to a procurement delivery scorecard which outlines all ours KPIs. This will be continually reviewed prior to our submitting to planning.

A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A3-Health - Will this help promote healthy, safe and independent living?





In thinking about this question:

- How will it improve physical and mental health?
- How will it improve quality of life?
- How will it encourage healthy lifestyle choices?
- How will it create healthy places? (Including workplaces)

If you want more information contact Dominique.Letouze@portsmouthcc.gov.uk or go to:

https://www.portsmouth.gov.uk/ext/documents-external/cons-114.86-health-and-wellbeing-strategy-proof-2.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Tipner West will promote health and wellbeing and great quality of life through a highly connected environment - delivering work, live and play in close proximity to high quality open spaces and water, providing a leading mobility strategy across the site and to the region and creating future orientated digital network.

Additionally, walking will be prioritised as the preferred mode of travel and as a defining component of a healthy quality of life. Taking clues of old historic developments, where the car did not dominate and determine the urban fabric. Through people orientated design a network of pedestrian and cycle routes allows for a filtered permeability, making this the preferred mode of travel within this desirable settlement.

How are you going to measure/check the impact of your proposal?

We are working to a procurement delivery scorecard which outlines all ours KPIs. This will be continually reviewed prior to our submitting to planning.

A - Communities and safety

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Is your policy/proposal relevant to the following questions?

A4-Income deprivation and poverty-Will it consider income deprivation and reduce poverty?





In thinking about this question:

- How will it support those vulnerable to falling into poverty; e.g., single working age adults and lone parent households?
- How will it consider low-income communities, households and individuals?
- · How will it support those unable to work?
- How will it support those with no educational qualifications?

If you want more information contact Mark.Sage@portsmouthcc.gov.uk or go to:

https://www.portsmouth.gov.uk/ext/documents-external/cou-homelessness-strategy-2018-to-2023.pdf https://www.portsmouth.gov.uk/ext/health-and-care/health/joint-strategic-needs-assessment

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

The marine technology hub will be the beating heart of this innovative community and will encourage home-working, small business development and start-ups.

How are you going to measure/check the impact of your proposal?

We are working to a procurement delivery scorecard which outlines all ours KPIs. This will be continually reviewed prior to our submitting to planning.

A - Communities and safety

Yes

No

+

Is your policy/proposal relevant to the following questions?

A5-Equality & diversity - Will it have any positive/negative impacts on the protected characteristics?





In thinking about this question:

- How will it impact on the protected characteristics-Positive or negative impact (Protected characteristics under the Equality Act 2010, Age, disability, race/ethnicity, Sexual orientation, gender reassignment, sex, religion or belief, pregnancy and maternity, marriage and civil partnership, socio-economic)
- What mitigation has been put in place to lessen any impacts or barriers removed?
- How will it help promote equality for a specific protected characteristic?

If you want more information contact gina.perryman@portsmouthcc.gov.uk or go to:

https://www.portsmouth.gov.uk/ext/documents-external/cmu-equality-strategy-2019-22-final.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

As we are currently in the concept phase there are no negative impacts on specific protected characteristics being reviewed. As we move forward into the design of the development it will be critical that we involve protected characteristic groups to ensure mitigations are put into place.

This programme is not envisaged to negatively impact on the equality groups but we will ensure we get people views so these groups are not put at a disadvantage and get the opportunity to give feedback.

How are you going to measure/check the impact of your proposal?

We are working to a procurement delivery scorecard which outlines all ours KPIs. This will be continually reviewed prior to our submitting to planning.

+

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B - Environment and climate change	Yes	No
Is your policy/proposal relevant to the following questions?		
B1-Carbon emissions - Will it reduce carbon emissions?	*	
In thinking about this question:		
 How will it reduce greenhouse gas emissions? How will it provide renewable sources of energy? How will it reduce the need for motorised vehicle travel? 		

If you want more information contact <u>Tristan.thorn@portsmouthcc.gov.uk</u> or go to:

https://www.portsmouth.gov.uk/ext/documents-external/cmu-sustainability-strategy.pdf

How will it encourage and support residents to reduce carbon emissions?

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

In line with the Portsmouth Climate Change Strategy, we are committed to reduce the construction carbon footprint, using renewable and sustainable energy and materials, as well as implementing innovative construction methods to guarantee we are complying with the "net zero" government strategy.

We believe that linking into the rich surrounding landscape, the natural assets and biodiversity on site will be brought directly into the neighborhoods, putting people back in touch with nature. It will establish a complementary mix of natural habitat and recreational amenities that are designed to allow for long-term resilience and will encourage physical activity.

Finally, the regeneration of Tipner West will be a car-free community with no kerbside parking, where pedestrian are the priority.

How are you going to measure/check the impact of your proposal?

We are working to a procurement delivery scorecard which outlines all ours KPIs. This will be continually reviewed prior to our submitting to planning.

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B2-Energy use - Will it reduce energy use?





In thinking about this question:

- How will it reduce water consumption?
- How will it reduce electricity consumption?
- How will it reduce gas consumption?
- How will it reduce the production of waste?

If you want more information contact <u>Triston.thorn@portsmouthcc.gov.uk</u> or go to:

https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf
https://democracy.portsmouth.gov.uk/documents/s24685/Home%20Energy%20Appendix%201%20-%20Energy%20and%20water%20at%20home%20-%20Strategy%202019-25.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

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However, we are committed to the Portsmouth City Council Climate Change Strategy and we are aiming to use a high proportion of energy coming from renewable/decentralised sources. How are you going to measure/check the impact of your proposal? We are working to a procurement delivery scorecard which outlines all ours KPIs. This will be continually reviewed prior to our submitting to planning. Yes **B** - Environment and climate change No Is your policy/proposal relevant to the following questions? B3 - Climate change mitigation and flooding-Will it proactively mitigate against a changing climate and flooding? In thinking about this question: How will it minimise flood risk from both coastal and surface flooding in the future? How will it protect properties and buildings from flooding? • How will it make local people aware of the risk from flooding? How will it mitigate for future changes in temperature and extreme weather events? If you want more information contact Tristan.thorn@portsmouthcc.gov.uk or go to: https://www.portsmouth.gov.uk/ext/documents-external/env-surface-water-management-plan-2019.pdf https://www.portsmouth.gov.uk/ext/documents-external/cou-flood-risk-management-plan.pdf Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts? As part of our climate change mitigation and flooding strategy, the design has included a range of different forms of edge treatment reflecting the adjacent land-use characteristics. In terms of flood defense, the development of platform levels has been considered to avoid flooding due to the predicted sea-level rise generated by climate change. How are you going to measure/check the impact of your proposal? We are working to a procurement delivery scorecard which outlines all ours KPIs. This will be continually reviewed prior to our submitting to planning. **B** - Environment and climate change Yes No Is your policy/proposal relevant to the following questions? B4-Natural environment-Will it ensure public spaces are greener, more In thinking about this question:

sustainable and well-maintained?

- How will it encourage biodiversity and protect habitats?
- How will it preserve natural sites?
- How will it conserve and enhance natural species?

If you want more information contact Daniel.Young@portsmouthcc.gov.uk or go to:

https://www.portsmouth.gov.uk/ext/documents-external/pln-solent-recreation-mitigation-strategy-dec-17.pdf https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf

Please expand on the impact your policy/proposal with any negative and the impact your policy/proposal with a second policy/pr impacts?

The development at Tipner West will impact an existing Special Protection Area (SPA), Ramsar wetland, and Site of Special Scientific Interest (SSSI). Any proposals for Tipner West will have to undergo a Habitat Regulations Assessment including an Imperative Reasons of Overriding Public Interest (IROPI) and must provide compensation land. Throughout this process we will continually engage with statutary regulatory bodies (e.g. Natural England and the Environment Agency), and environmental groups. We are also working to ensure habitat net gain at Tipner West.

How are you going to measure/check the impact of your proposal?

This is currently being reviewed through the Defra biodiversity metric. The Tipner West Programme is working with a leading environmental consultant with regard to these complex issues.

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B5-Air quality - Will it improve air quality?

In thinking about this question:

- How will it reduce motor vehicle traffic congestion?
- How will it reduce emissions of key pollutants?
- How will it discourage the idling of motor vehicles?
- How will it reduce reliance on private car use?

If you want more information contact <u>Hayley.Trower@portsmouthcc.gov.uk</u> or go to:

https://www.portsmouth.gov.uk/ext/documents-external/env-ag-air-quality-plan-outline-business-case.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

We are aiming to reduce vehicle traffic and the emission of key pollutants through the delivery of a car-free environment.

We have adopted a 'pedestrians first' philosophy for Tipner West as part of its agenda to encourage and facilitate 'sustainable lifestyles' – this means designing places where people are in close proximity to work and leisure opportunities linked by high quality pedestrian connections. A further driver is the need to create 'complete communities' with high levels of 'connectivity' with regard to access to passenger transport networks, active mobility opportunities and local services and facilities.

How are you going to measure/check the impact of your proposal?

We are working to a procurement delivery scorecard which outlines all ours KPIs. This will be continually reviewed prior to our submitting to planning.

B - Environment and climate change Yes No

Is your policy/proposal relevant to the following questions?



In thinking about this question:

- How will it prioritise pedestrians, cyclists and public transport users over users of private vehicles?
- How will it allocate street space to ensure children and older people can walk and cycle safely in the area?
- How will it increase the proportion of journeys made using sustainable and active transport?
- How will it reduce the risk of traffic collisions, and near misses, with pedestrians and cyclists?

If you want more information contact Pam.Turton@portsmouthcc.gov.uk or go to:

https://www.portsmouth.gov.uk/ext/travel/local-transport-plan-3

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

The majority of the development will be car-free with the exception of the routes between the M275, the connected basement and Horsea Island. The street network has been designed as a series of spaces, responding to the urban scale and land uses that they serve.

Acknowledging that the streets will still provide a movement purpose and that some streets will be busier than others a movement hierarchy has been developed with the overarching principle to avoid traditional kerbed streets where there is a formal carriageway and pavement.

In addition, a comprehensive public transport strategy has been developed that reflects the aspirations of Portsmouth City Council to deliver a Bus Rapid Transit (BRT) network and encourage emerging trends including Mobility as a Service (MaaS).

How are you going to measure/check the impact of your proposal?

We are working to a procurement delivery scorecard which outlines all ours KPIs. This will be continually reviewed prior to our submitting to planning.

B - Environment and climate change

Yes

No

Is your policy/proposal relevant to the following questions?

B7-Waste management - Will it increase recycling and reduce the production of waste?





In thinking about this question:

- How will it reduce household waste and consumption?
- How will it increase recycling?
- How will it reduce industrial and construction waste?

If you want more information contact Steven.Russell@portsmouthcc.gov.uk or go to:

https://documents.hants.gov.uk/mineralsandwaste/HampshireMineralsWastePlanADOPTED.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

We are currently working with colleagues in our waste and energy team to establish a waste management strategy for Tipner West which also looks at the agenda of the city as a whole.

How are you going to measure/check the impact of your proposal?

We are working to a procurement delivery scorecard which outlines all ours KPIs. This will be continually reviewed prior to our submitting to planning.

C - Regeneration of our city	Yes	No
Is your policy/proposal relevant to the following questions?		
C1-Culture and heritage - Will it promote, protect and enhance our culture and heritage?	*	
In thinking about this question:		
 How will it protect areas of cultural value? How will it protect listed buildings? How will it encourage events and attractions? How will it make Portsmouth a city people want to live in? 		
If you want more information contact Claire.Looney@portsmouthcc.gov.u	k or go to:	
https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-p	lan-post-adoptio	on.pdf
Please expand on the impact your policy/proposal will have, and how you impacts?	ı propose to mit	igate any negative
One of our priorities is to preserve the identity of the site and therefore, we are aiming a sustainable way.	g to retain the liste	ed structures and use them in
We are in an early stage of the design of the programme and as part of the stakeholde engagement strategy to facilitate that the key stakeholders, including the Museum of us to understand the site and the heritage of the location.		
The information collected will be used as one of the basis to make further decisions a	nd to preserve the	legacy of the area.
How are you going to measure/check the impact of your proposal? We are working to a procurement delivery scorecard which outlines all our reviewed prior to our submitting to planning.	ırs KPIs. This w	_
		•
C - Regeneration of our city	Yes	No
Is your policy/proposal relevant to the following questions?		
C2-Employment and opportunities - Will it promote the development of a skilled workforce?	*	
In thinking about this guestion:		

- How will it improve qualifications and skills for local people?
- How will it reduce unemployment?
- How will it create high quality jobs?
- How will it improve earnings?

If you want more information contact Mark.Pembleton@portsmouthcc.gov.uk or go to:

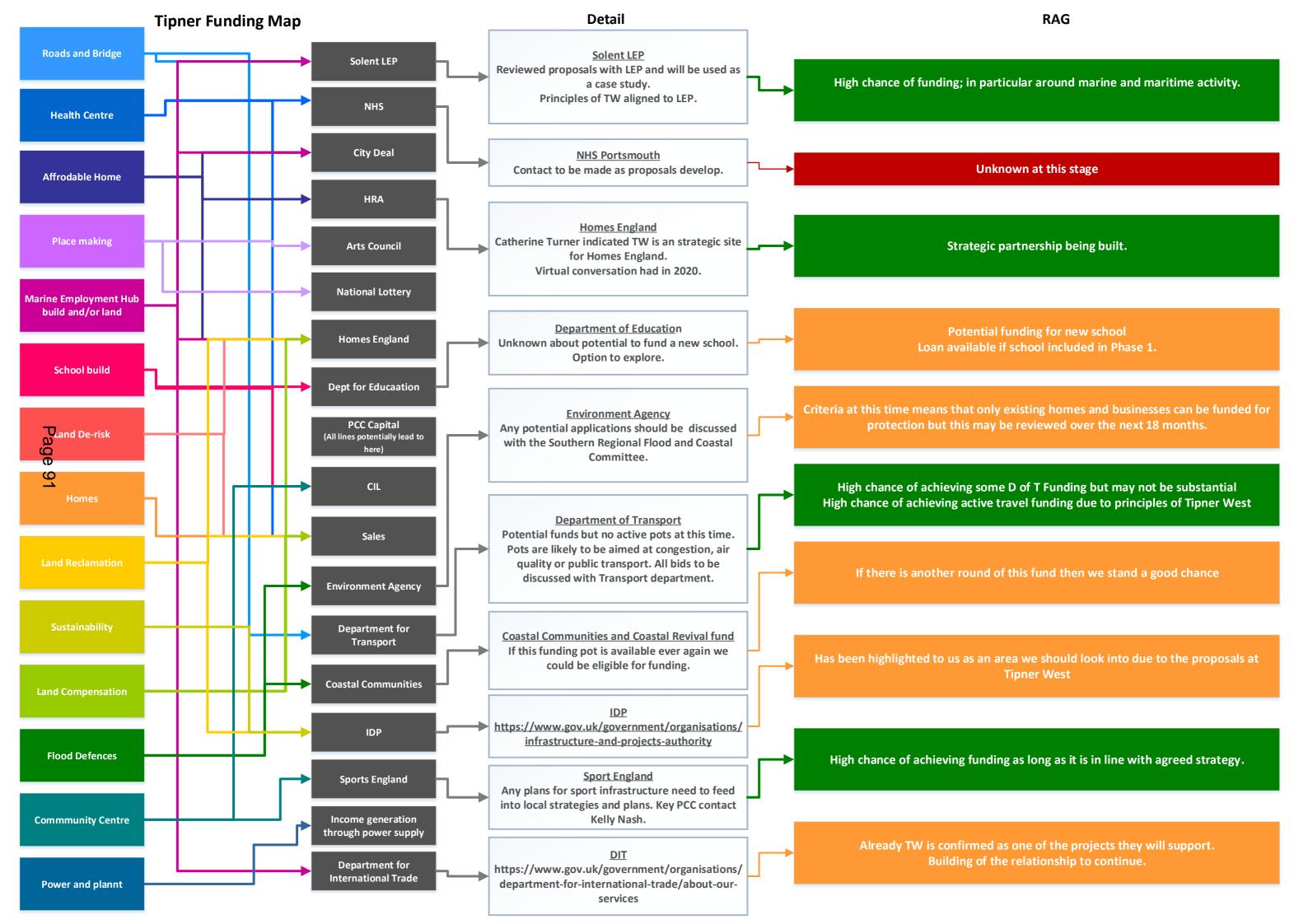
https://www.portsmouth.gov.uk/ext/documents-external/cou-regeneration-strategy.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

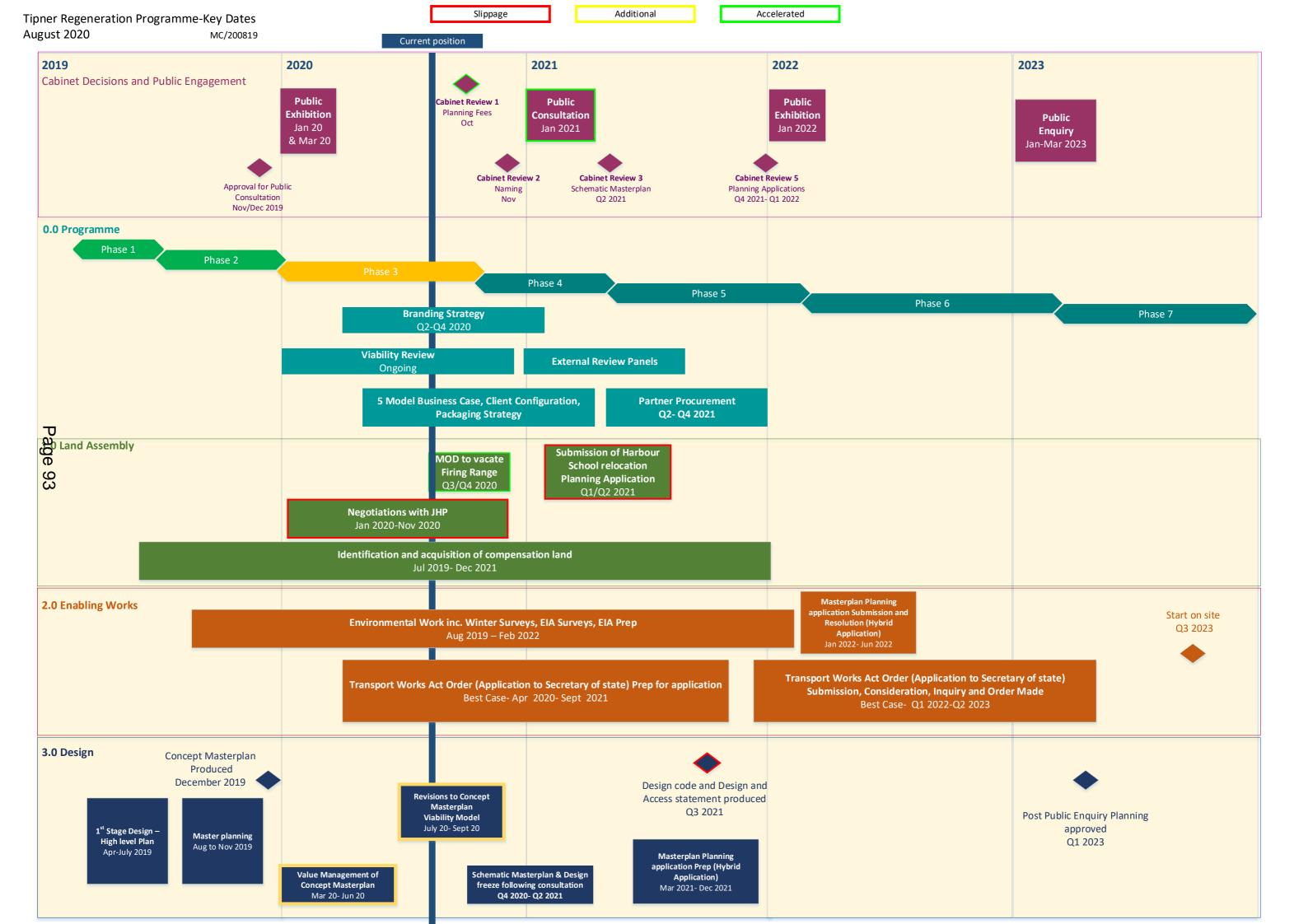
The marine technology hub will be the beating heart of the marine technology hub will be the beating heart of the marine technology hub will be the beating heart of the marine technology hub will be the beating heart of the marine technology hub will be the beating heart of the marine technology hub will be the beating heart of the marine technology hub will be the beating heart of the marine technology hub will be the beating heart of the marine technology hub will be the beating heart of the marine technology. development and start-ups.

The Tipner West development will provide retail and employment opportunities for Portsmouth's residents. Finally, we will encourage the creation of apprentice, work experience and placement opportunities which we are already scooping with the education team. How are you going to measure/check the impact of your proposal? We are working to a procurement delivery scorecard which outlines all ours KPIs. This will be continually reviewed prior to our submitting to planning. C - Regeneration of our city Yes No Is your policy/proposal relevant to the following questions? C3 - Economy - Will it encourage businesses to invest in the city, \star support sustainable growth and regeneration? In thinking about this question: How will it encourage the development of key industries? How will it improve the local economy? How will it create valuable employment opportunities for local people? How will it promote employment and growth in the city? If you want more information contact Mark.Pembleton@portsmouthcc.gov.uk or go to: https://www.portsmouth.gov.uk/ext/documents-external/cou-regeneration-strategy.pdf Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts? The marine technology hub will be the beating heart of this innovative community and will encourage home-working, small business development and start-ups. The Tipner West development will provide retail and employment opportunities for Portsmouth's residents. Finally, we will encourage the creation of apprentice, work experience and placement opportunities which we are already scooping with the education team. How are you going to measure/check the impact of your proposal? We are working to a procurement delivery scorecard which outlines all ours KPIs. This will be continually reviewed prior to our submitting to planning. Q8 - Who was involved in the Integrated impact assessment? Florentina Cardozo - Tipner West Regeneration Programme Assistant Project Manager Megan Carter - Tipner West Regeneration Programme Senior Project Manager This IIA has been approved by: Natascha McIntyre-Hall Contact number: 077 6923 9074 Date: 21/08/2020





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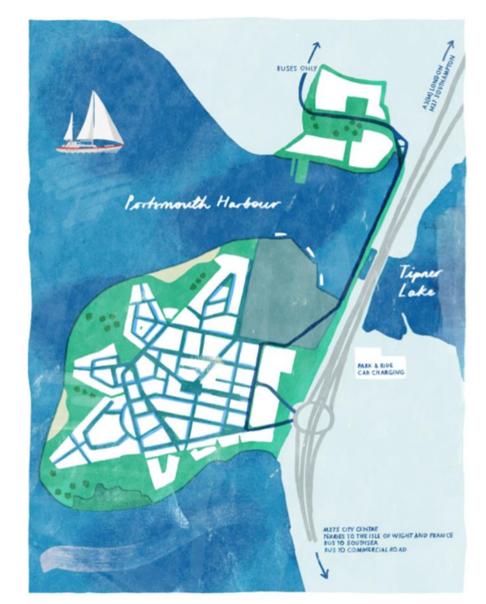




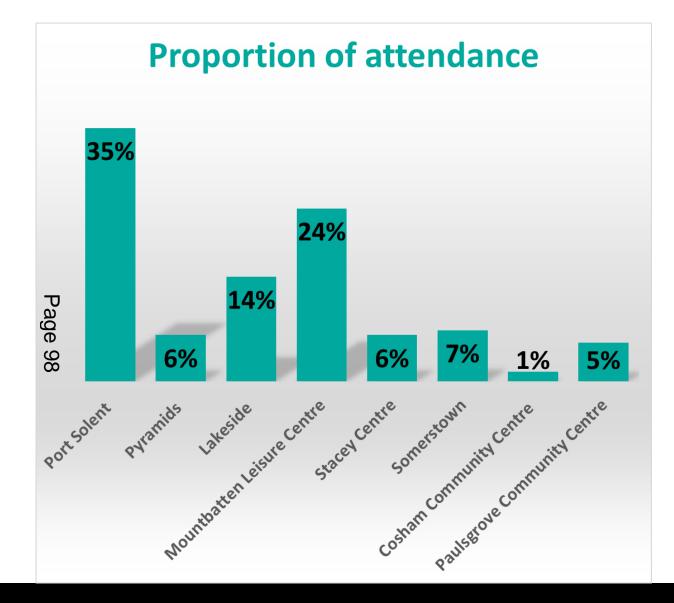
8 locations
More than 290
attendees
83 feedback
forms



What would you like to see at Tipner West?
Please let us know your ideas, use the pens and stickers provided!







- The most visited exhibitions were
 Port Solent with 104 people equivalent to 35% of the total of the attendees, and Mountbatten
 Leisure Centre with 71 visitors (24%).
- In contrast, the less visited venues where Cosham Community
 Centre with 4 attendees (1%), and Paulsgrove Community Centre with 16 visitors (5%).

The Feedback





42% of the feedback forms included **transport** related queries or comments.

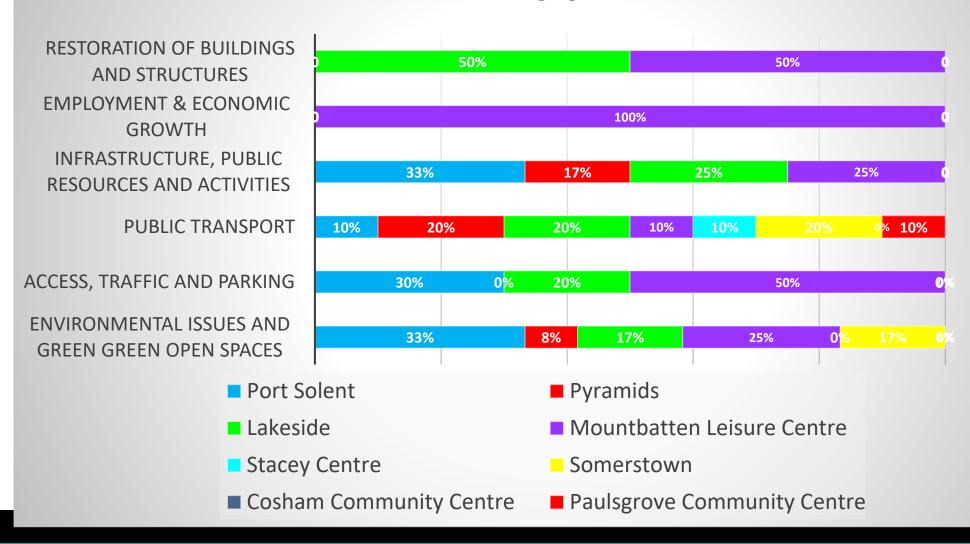
26% of the comments were about environmental issues and green open spaces.

26% of the comments were about infrastructure, public resources and activities.

4% of the comments were about **Restoration** of buildings and structures.

2% of the comments were about employment and economic growth.

Comment key per location











Children of Portsmouth engaging with us

It is critical that the future residents of Tipner have an opportunity to engage. This was a commitment we made prior to commencing the roadshow and it was a wonderful success. It allowed children to actively show us what they would like to see on Tipner and what they thought they could do to engage in both green and blue nature.







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What the people of Portsmouth are saying?!

"Brave and inspiring!!!"

"Concerned about people using Port Solent roads as a car park"

"Tipner West will be a welcome development, especially at the entrance to the city."

"My main concern is the potential for the bridge to be subsequently opened to normal traffic and becoming a rat-run through Port Solent."

"BRILLIANT!"

"How about "green" roofs (sedum) to absorbsCO2?"

"A zero carbon space with strong transport and infrastructure links and plenty of local employment opportunities." "Futuristic!"

"Concerned about people using Port Solent roads as a car park"

"An environment that encourages young families." "Would like to see some of these words used in redeveloping the rest of the city!"

"Robust Infrastructure including sufficient schools, Medical Facilities, Provision for visitors"

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